### 1nc

#### Text: The United States federal government should:

* ratify the United Nations Convention on the Rights of the Child
* increase efforts to fully develop green diplomacy, specifically USAID’s Global Climate Change Program and the Asia-Pacific Partnership.
* should fund international charities.
* should establish the USA-World trust, institute reforms to increase interagency cooperation and streamlining for public diplomacy, establish interagency commands for reconstruction and development and appoint a Deputy National Security Advisor for Outreach.
* increase military international humanitarian assistance to those who were directly harmed as a result of nations, organizations, or persons who planned, authorized, committed, or aided the terrorist attacks that occurred on September 11, 2001, or harbored such organizations or persons.

#### Obama should sign an executive order ending the use of the Guantánamo Bay military base as a detention facility

#### CRC solves narcissism

Starr 2008 - Penny Starr. 11.24.08. “‘Narcissistic Sovereignty’ Has Kept U.S. from Ratifying U.N. Treaty on Children’s Rights” CNSnews.com. Senior Staff Writer. <http://www.cnsnews.com/public/Content/article.aspx?RsrcID=39799>

Washington, D.C. (CNSNews.com) – Advocates for a United Nations treaty on children’s rights blamed American arrogance for it not being ratified by the United States, but critics charge signing onto the Convention on the Rights of the Child could mean international law trumping U.S. state and federal laws and the rights of parents to make decisions about raising and educating their children. The treaty, adopted by the United Nations on Nov. 20, 1989, has been ratified by 193 countries. The United States and Somalia are the two countries that have not ratified it, groups that support ratification said at a press conference at the Capitol on Thursday. “It might sound dismissive, but I think it has something to do with what I would call, and some other people call, narcissistic sovereignty,” Harold Cook, a non-governmental organization representative at the U.N. and a fellow with the American Psychological Association, told CNSNews.com.  But critics say national self-determination is at the heart of why the treaty should not be ratified. “This would be one of the most invasive things we could do as far as the sovereignty of our nation,” Michael Smith, president of the Homeschool Legal Defense Association, told CNSNews.com. Smith said that if Congress ratifies the treaty, it would give the United Nations authority to object to federal and state laws that it thinks violate the treaty and give Congress the power to pass laws to make the country comply with its tenants – a fact advocates do not deny. “Every national government in the world, except the United States, has developed in response to the Convention of the Rights of the Child official detailed national reports on how children are fairing in their country,” Howard Davidson, director of the American Bar Association Center for Children and the Law, said at the press conference. “And child protection and advocacy watchdog groups have been able to react to those reports by doing their own shadow reporting to the international committee on the rights of the child,” Davidson added.

#### Closing gitmo heals US soft power

Brouwer 2009 - Melinda Brouwer, 6.29.09. “The roots of Obamamania.” Public Diplomacy. Melinda Brower holds a Masters degree in Global Politics from the London School of Economics and Political Science. She received her bachelor's degree in Political Science and Spanish at the University of Wisconsin-Madison. She received a graduate diploma in International Relations from the University of Chile during her tenure as a Rotary Ambassadorial Scholar. She has worked on Capitol Hill, at the State Department, for Foreign Policy magazine and the American Academy of Diplomacy. She presently works for an internationally focused non-profit research organization in Washington, DC. <http://publicdiplomacy.foreignpolicyblogs.com/2008/06/29/the-roots-of-obamanaia/>

“Any new administration must work under the assumption that whatever honeymoon the outside world will have with a “non-George Bush” in the White House will be short-lived. Though Obama is generally well liked overseas, foreign leaders and publics do harbour concerns about his experience and prejudices about his ethnic background. In an era of instant communication - and revelations - no national leader today can expect permanent world popularity. The new administration should also not give overseas audiences the false hope that its arrival on the world scene will mean a sudden, drastic departure from the policies of Bush, despite his low reputation at home and abroad. The American political system, which leads presidential candidates to adopt “centrist” positions, leaves the options for restructuring American foreign policy limited. This includes Iraq, a fiasco that will take years to settle. While not pretending to offer a totally revamped foreign policy, the upcoming administration should, however, immediately focus on results-oriented overseas initiatives (such as closing Guantanamo, allowing far more Iraqi refugees into the US and making US embassies appear less like fortresses) that would win the approval of world foreign opinion. Unconditional overseas disaster-relief assistance, including for food, should be given the highest priority, making sure such aid is not a one-shot, made-for-US-TV publicity stunt, but a firm commitment to help countries in distress for as long as America can.”This is a very important and sobering reminder of what challenges lies ahead for the next president–whether he be Obama or McCain. Brown goes on to give important advice for how to restore American's “soft power” in the next administration. But his comments that Obama might be “leading the world on” to think a new President will be a fix-all for the US’ image woes leads me to ponder what the world really expects from the next President. Is the “Obamania” from abroad spiked by Obama's policies or his symbolism? If the latter case is true, Obama's foreign supporters might not be as dissappointed as those in America if he didn't enact these policies. In that case they may not feel that they have been given false hopes after all, since they were paying attention to the person, not the policies, all along. It all comes down to this: are global publics more impressed when the US implements foreign policies they deem responsible, or when the US simply elects a leader they deem responsible? How do we differentiate how much the world likes Obama for who he is, rather than what he stands to change? Furthermore, how can we tell how much the world loves Obama simply because he represents break from the past?

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#### Definitions

**United States Federal Government is composed of 3 branches and is the government**

Britannica Online Encyclopedia, 2006, Encyclopedia Britannica, Inc., http://www.britannica.com/search?query=Federal+Government&ct= The government of the United States, established by the Constitution, is a federal republic of 50 states, a few territories and some protectorates. The national government consists of the executive, legislative, and judicial branches. The head of the executive branch is the President of the United States. The legislative branch consists of the United States Congress, while the Supreme Court of the United States is the head of the judicial branch. The federal legal system is based on statutory law, while most state and territorial law is based on English common law, with the exception of Louisiana and Puerto Rico. The United States accepts compulsory ICJ jurisdiction, with reservations of the federal republic.

Statutory restrictions are limits placed by legislation

Black’s Law Dictionary 2013

(ONLINE LEGAL DICTIONARY 2nd Edition, <http://thelawdictionary.org/statutory-restriction/>)

What is STATUTORY RESTRICTION?¶ Limits or controls that have been place on activities by its ruling [legislation](http://thelawdictionary.org/legislation/).¶

#### There is only One PRESIDENTIAL WAR POWER – the ability of the President to lead the Chain of Military Command as part of Article II

Bajesky 13 (2013¶ Mississippi College Law Review¶ 32 Miss. C. L. Rev. 9¶ LENGTH: 33871 words ARTICLE: Dubitable Security Threats and Low Intensity Interventions as the Achilles' Heel of War Powers NAME: Robert Bejesky\* BIO: \* M.A. Political Science (Michigan), M.A. Applied Economics (Michigan), LL.M. International Law (Georgetown). The author has taught international law courses for Cooley Law School and the Department of Political Science at the University of Michigan, American Government and Constitutional Law courses for Alma College, and business law courses at Central Michigan University and the University of Miami.)

A numerical comparison indicates that the Framer's intended for Congress to be the dominant branch in war powers. Congressional war powers include the prerogative to "declare war;" "grant Letters of Marque and Reprisal," which were operations that fall short of "war"; "make Rules for Government and Regulation of the land and naval Forces;" "organize, fund, and maintain the nation's armed forces;" "make Rules concerning Captures on Land and Water," "raise and support Armies," and "provide and maintain a Navy." [n25](http://www.lexisnexis.com/lnacui2api/frame.do?tokenKey=rsh-20.771738.1261791409&target=results_DocumentContent&returnToKey=20_T17974748742&parent=docview&rand=1376677997032&reloadEntirePage=true#n25) In contrast, the President is endowed with one war power, named as the Commander-in-Chief of the Army and Navy. [n26](http://www.lexisnexis.com/lnacui2api/frame.do?tokenKey=rsh-20.771738.1261791409&target=results_DocumentContent&returnToKey=20_T17974748742&parent=docview&rand=1376677997032&reloadEntirePage=true#n26)¶ The Commander-in-Chief authority is a core preclusive power, predominantly designating that the President is the head of the military chain of command when Congress activates the power. [n27](http://www.lexisnexis.com/lnacui2api/frame.do?tokenKey=rsh-20.771738.1261791409&target=results_DocumentContent&returnToKey=20_T17974748742&parent=docview&rand=1376677997032&reloadEntirePage=true#n27) Moreover, peripheral Commander-in-Chief powers are bridled by statutory and treaty restrictions [n28](http://www.lexisnexis.com/lnacui2api/frame.do?tokenKey=rsh-20.771738.1261791409&target=results_DocumentContent&returnToKey=20_T17974748742&parent=docview&rand=1376677997032&reloadEntirePage=true#n28) because the President "must respect any constitutionally legitimate restraints on the use of force that Congress has enacted." [n29](http://www.lexisnexis.com/lnacui2api/frame.do?tokenKey=rsh-20.771738.1261791409&target=results_DocumentContent&returnToKey=20_T17974748742&parent=docview&rand=1376677997032&reloadEntirePage=true#n29) However, even if Congress has not activated war powers, the President does possess inherent authority to expeditiously and unilaterally react to defend the nation when confronted with imminent peril. [n30](http://www.lexisnexis.com/lnacui2api/frame.do?tokenKey=rsh-20.771738.1261791409&target=results_DocumentContent&returnToKey=20_T17974748742&parent=docview&rand=1376677997032&reloadEntirePage=true#n30) Explicating the intention behind granting the President this latitude, Alexander Hamilton explained that "it is impossible to foresee or to define the extent and variety of national exigencies, or the correspondent extent and variety of the means which may be necessary to satisfy them." [n31](http://www.lexisnexis.com/lnacui2api/frame.do?tokenKey=rsh-20.771738.1261791409&target=results_DocumentContent&returnToKey=20_T17974748742&parent=docview&rand=1376677997032&reloadEntirePage=true#n31) The Framers drew a precise distinction by specifying that the President was empowered "to repel and not to commence war." [n32](http://www.lexisnexis.com/lnacui2api/frame.do?tokenKey=rsh-20.771738.1261791409&target=results_DocumentContent&returnToKey=20_T17974748742&parent=docview&rand=1376677997032&reloadEntirePage=true#n32)

VIOLATIONS – we have FOUR – (SLOW DOWN)

1 - USFG - They ask the judge and not the USFG to take a position of surrender – they advocate voting affirmative for some reason besides the plan

2 - SURRENDER - The act of surrender is far beyond the scope of a Congressional or Judicial restriction on war power….Their specification of what it INTELLECTUALLY MEANS to surrender allows them to infuse a DIFFERENT WAY OF THINKING into all of the Congress

3 - One or more of the following areas….the AUMF also authorizes the President to participate in ELECTRONIC SURVEILLANCE, COVERT OPERATIONS, and other War Power restrictions NOT within one of the areas mentioned in the topic. This was also the Cross-Ex.

And FOUR

#### And armed forces into hostiilities would does not include withdrawal

Brenner and Clarke 10 (Vanderbilt Journal of Transnational Law¶ October, 2010¶ Vanderbilt Journal of Transnational Law¶ 43 Vand. J. Transnat'l L. 1011¶ LENGTH: 26967 words ARTICLE: Civilians in Cyberwarfare: Conscripts NAME: Susan W. Brenner\* with Leo L. Clarke\*\* BIO: \* NCR Distinguished Professor of Law and Technology, University of Dayton School of Law. \*\* Associate, Drew, Cooper & Anding, P.C., Grand Rapids, Michigan.)

Article 43(2) defines "combatants." Under Article 43(2), the "members of the armed forces of a Party to a conflict ... are combatants, that is to say, they have the right to participate directly in hostilities." [n66](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.781521.28554084&target=results_DocumentContent&returnToKey=20_T17875785231&parent=docview&rand=1375111383340&reloadEntirePage=true#n66) Article 43(1) defines "armed forces of a Party to a conflict" as organized armed forces, groups and units which are under a command responsible to that Party for the conduct or its subordinates, even if that Party is represented by a government or an authority not recognized by an adverse Party. Such armed forces shall be subject to an internal disciplinary system which, inter alia, shall enforce  [\*1022]  compliance with the rules of international law applicable in armed conflict. [n67](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.781521.28554084&target=results_DocumentContent&returnToKey=20_T17875785231&parent=docview&rand=1375111383340&reloadEntirePage=true#n67)

C. Prefer our Interpretation

1 - They Dejustify the resolution – Going beyond the resolution proves the resolution alone is insufficient to address the problems at hand.

2 - Unpredictable Aff Ground – they claim solvency by fiating a new mindset for the entire government and for the people in this debate – the literature base of SURRENDER is not found when looking for restrictions.

3 - Limits – they justify revoking ANY executive Power or infusing ANY TONE to a restriction…Limits are important to ensure a balanced fiar debate so we can all gain the most out of the activity.

D. Voting issue – topicality determines which cases we need to defeat on their merits and which ones do not require our time to prepare for.

### Psyche Violence K 1NC

#### A. THE LINK – The 1ac’s embracement of a SURRENDER assumes that they are an INPARTIAL Psychologist presuming that all people respond to the plan the same way –

Brickman ‘3 [Celia (Center for Religion and Psychotherapy of Chicago, PhD in Religion and the Human Sciences at the University of Chicago); Aboriginal Populations in the Mind: Race and Primitivity in Psychoanalysis; Columbia University Press; New York; p. 192-3 //nick]

This adversarial configuration of the analytic relationship arises out of Freud’s understanding of the transference as resistance. Resistance is the psychic force that seeks to maintain the repression which created the contents of the unconscious in the first place. It is the defense mechanism that opposes the coming-to-consciousness of unconscious contents, preferring that the subject act out rather than reflect on his [or her] desires. Once the analyst is considered to be an impartial and uninvolved observer and interpreter, any opposition to the analyst is understood to be resistance to making the unconscious conscious. And since an analysis of the analysand’s resistance will reveal the fears and hostility of his or her earliest relationships, any response on the part of the patient that objects to the analyst’s behavior or interpretations is understood to be a projection of infantile emotions. But how did the concept of resistance arise in Freud’s work? it is helpful to recall that Freud first arrived at his understanding of resistance in his early work as he was making the transition from hypnotism to psychoanalysis. As mentioned earlier, when mere questioning proved to be of no avail in these early attempts to elicit memories of the causes of a patient’s symptoms, Freud tried “insisting”: This insistence involved effort on my part and so suggested the idea that I had to overcome a resistance. . . by means of my psychical work I had to overcome a psychical force in the patients which was opposed to the pathogenic ideas becoming conscious (being remembered). Reluctance on the part of the patient to reveal whatever came to mind was “resistance,” and on this basis clinical work was construed as a struggle in which the analyst had to overcome this resistance, by force if necessary. Insistence on the part of the analyst was initiated in order to overcome resistance on the part of the patient. Therapeutic change came about through overcoming resistances, which was “the essential function of analytic treatment”;69 the clinical task became easier once the patient’s “resistance [was] for the most part broken.” Significantly, the concepts of resistance and insistence describe relations of force and, as such, are intimately tied to Freud’s characterization of primitivity. The primitivity of the unconscious suggests that it is inaccessible to rational appeal and that, like members of the primitive groups described in Group Psychology, the only kind of relationship in which it can be engaged is one of domination and subjugation. The concept of resistance legitimated the analyst’s coercive authority within the transference. The emergence of the concept of resistance from Freud’s therapeutic use of insistence points to a possibility that has been increasingly acknowledged by contemporary developments in psychoanalysis: resistance may, in part, be an effect of the technique of insistence, rather than that which necessitates it.7’ Without denying our deep-seated reluctance to face painful fears, memories, or desires, we may still recognize in the therapeutic concept of resistance a form of defense caused by the imposition of relations of psychological force and power within the analytic situation itself. Indeed, resistance may arise as a response to the unwelcome constitution of a subject as primitive—the locating of a subject in a position of subordination.

#### B. THE IMPACT - with the analyst in a position of authority, those being analyzed are treating as raw material. The affirmative replaces material exploitation with psychic exploitation – turns case because it fosters a line of colonialism

Brickman ‘3 [Celia (Center for Religion and Psychotherapy of Chicago, PhD in Religion and the Human Sciences at the University of Chicago); Aboriginal Populations in the Mind: Race and Primitivity in Psychoanalysis; Columbia University Press; New York; p. 201-2 //nick]

The authority of early anthropologists and psychoanalysis alike had been bolstered by the attempts of their respective disciplines to model themselves along scientific lines as a way of placing their new forms of knowledge within a recognizable framework of legitimacy. Contemporary anthropology now distances itself not only from its colonial ancestry but from the positivism of earlier social science approaches—attempts to ground knowledge of social worlds in the observation, measurement, and quantification of elements of human behavior; while certain trends in contemporary psychoanalysis have begun to distance themselves from the model of the natural sciences, which attempts to ground knowledge of the natural world by studying phenomena in laboratory conditions that ensure an uncontaminated source of data. Both these models presupposed a scientific observer, the integrity of whose observations and conclusions depended on his or her detachment and separation from the subjects under investigation. They presupposed a separate and preexisting anthropological or psychological reality that would be decoded by the neutral and unimplicated scientist, assisted by universalizing theories and undisturbed by any consideration of the political processes governing these encounters.6 Such models allowed practitioners of anthropology to ignore not only the embeddedness of both members of the anthropological encounter within historically constructed and politically interacting contexts but also the domination of their own world views through their interpretations and representations of the subjects they attempted to describe. Similarly, by rendering the unconscious as the pristine object of a scientific investigation, psychoanalysts hid their domination of the psychoanalytic subject, replacing recognition (a mutual act) with observation (a unilateral act) and camouflaging their influence as disinterested interpretation. The psychoanalyst, like the anthropologist, was hailed as the agent who would make authoritative interpretations and judgments concerning the passive human objects of investigation whose own knowledge was treated as the raw material, rather than part of the final product, of the investigation.

#### C. Our alternative—repudiate their theory of a universal psyche – that we all have the same EGO that can be identified. Interrogating the authority of the analyst generates a dialogue between different psychic states and techniques aiding our understanding of ideology and exploitation.

Brickman ‘3 [Celia (Center for Religion and Psychotherapy of Chicago, PhD in Religion and the Human Sciences at the University of Chicago); Aboriginal Populations in the Mind: Race and Primitivity in Psychoanalysis; Columbia University Press; New York; p. 206-7 //nick]

When psychoanalysis supplies a phylogenetic content to the unconscious, it dictates a universal, ahistorical, and precultural stratum of the human mind, repressed or repudiated since infantile or “primitive” times, as the cost for the inauguration of an enculturated subjectivity. Although there may always be some exclusions brought into being through the inauguration of subjectivity, these exclusions would vary with culture and history, and therefore be open to some degree of alteration. 22 To assert that we already know the contents (phylogenetic or otherwise) of the unconscious in all cases and in all cultures denies the risk of the unknown that a true encounter with the other always poses to our own certainties of knowledge. In addition, the formulation of subjectivity as predicated on a repudiation of a universal, precultural primitivity reinforces the binarism of nature and culture, since it understands our entry into culture as condemning us to be forever and inescapably alienated from the “natural”—primitive——part of ourselves (and thus from those peoples identified as part of nature), setting the scene for the analyst as the authority who can inform us about the contents of this inaccessible part of ourselves. (As we have seen, it is not only the patient who falls into the trap of believing that the analyst is “the subject who is supposed to know.”)23But if the unconscious can be released from a developmental framework in which subjectivity is premised exclusively on repudiation or separation, then it need not be imagined as an abjected, inaccessible primitivity. Then the emergence of unconscious contents in the analytic encounter need not be insctibed as a regression back down the developmental scale but can be seen as the emergence of dimensions of experience whose existence has been obscured by, but is nonetheless coeval with, the preoccupations of consciousness. The encounter with the unconscious is a return to moments of the past simply insofar as it allows us to dc-sediment the identifications that have contributed to subjectivity; insofar as it allows us, as Cornelius Castoriadis has suggested, to consider subjectivity from the vantage point of its contingency, from the vantage point of how it became fixed or essentialized as that which it now is.24 The analytic relationship need not be about the imposition of authoritative knowledge nor about disabusing the analysand of the fantasy of the analyst’s authority. It can be a way of coming to know oneself, of becoming capable of feeling more fully alive, and of engaging more fully with the world through being with—rather than being dominated by, or fearing domination by—another. The interminability of analysis, rather than due to a bedrock of resistance to a primitivity that can never be overcome, would then have to do with the fact that the unconscious always exceeds our capacity to understand it: no analysis can ever exhaust it and thus truly come to an end.

### 1nc

#### US-Saudi relations are high now – counter terrorism cooperation is critical to the alliance

Riedel 8/21/13 (Bruce, Senior Fellow, Foreign Policy, Saban Center for Middle East Policy, Brookings Institution, "US and Saudis Share Needs If Not Values")

America's alliance with Saudi Arabia began with F.D.R. in 1945, and for almost 70 years the kingdom has been our most reliable ally in the Muslim world. It has fought the Soviets, Saddam, Khomeini and Bin Laden with us while providing critical backing to the Arab-Israeli peace process.¶ With its vast oil resources and command of Mecca, the House of Saud is a formidable ally. But the alliance has always been based on shared threat assessments, not shared values. The King is the world's last absolute monarchy. There is no pretense of democracy or pluralism in the Kingdom.¶ The Saudis have led the counter revolution to the Arab Awakening, occupying Bahrain, controlling change in Yemen and backing the army coup d'etat in Egypt with money and royal approval. The king personally has embraced General Sisi and the crackdown on the Brotherhood. Even in Syria, where Riyadh backs the rebels, they want a Sunni strong man to replace Assad not a democracy.¶ Washington and Riyadh still need each other. Many of **our interests still over lap**. Saudi assistance helps our allies like Jordan and Morocco.Saudi intelligence was key to foiling the last two al Qaeda plots to attack the American homeland and is critical to the battle in Yemen against the terrorists. Saudi Arabia is also central to keeping pressure on Iran through sanctions by replacing Iranian oil on the market.¶ America has much to lose and little to gain if the Arab revolutions spread to the kingdom itself. So we face the challenge of being the Saudis' ally while we disagree on core values.

#### The plan would crush US-Saudi relations – a hardline stance against AQAP is critical to Saudi legitimacy

Eakin 12 (Hugh, IRP Gatekeeper Editor, May 21 2012 The New York Review, "Saudi Arabia and the New US War in Yemen"

What seems clear is that Saudi Arabia has become a key backer—and at times coordinator—of the accelerating US drone war and special operations offensive in Yemen, partly for its own security interests. Interior Ministry officials in Riyadh speak enthusiastically about the US drone program, and on May 12, drone strikes allegedly killed some eleven AQAP suspects, [two of them Saudi nationals](http://www.voanews.com/content/drones_in_yemen_kill_11_militants/566327.html). (It is worth noting, following the controversial killing of US citizen Anwar al-Awlaki, that Saudi Arabia does not appear to have many qualms about killing its own citizens in Yemen.)¶ Perhaps most important for the Saudi government, a successful counterterrorism policy carries enormous political value amid the upheavals of the Arab Spring. Even more than democratization or regime change in the region, the Saudi rulers seem to fear instability and unpredictability: though they have reluctantly supported the transition of power in Yemen, they are particularly nervous about the kind of extremism that has emerged in neighboring countries like Iraq, Yemen, and now Syria, when uprisings turn into violent conflict or authority breaks down entirely—places where Saudi jihadists have often found new causes. “Syria will be tempting to al-Qaeda,” Abdulrahman Alhadaq, a Saudi counter terrorism official, said in a briefing in Riyadh. “We need to avoid another Iraq.”¶ But Saudi counterterrorism efforts are also an important element **in achieving** consensus and **legitimacy** for the Saudi regime itself. Many young Saudis are growing increasingly impatient with their government’s oppressive status quo, and not a little of their ire is directed against the Interior Ministry, which has been blamed for arbitrary arrests of activists and human rights lawyers. Yet many I spoke to also seem to fear the chaos and violence that has engulfed so many of the country’s neighbors. In the early 2000s, when the Saudi government sponsored national dialogues to bring together activists, reformers, conservatives, and Islamists from across the ideological spectrum to suggest avenues of change, the country’s counterterrorism approach was one issue on which there was near universal agreement. (Participants in one of these dialogues explicitly endorsed a strategy of repentence and reconciliation for extremists.)¶ Turning Saudi Arabia into the US’s indispensable ally in Yemen—while making Yemen the central conflict in the US-led war against terrorism—has considerable strategic value for Crown Prince Nayef, who was named the heir apparent to King Abdullah last fall. As US-Saudi collaboration on security and counterterrorism has increased, the regime has largely avoided US pressure on human rights and domestic reforms. And while it keeps the terror threat at bay, at least within its own borders, the Interior Ministry can hold up Yemen as the example of what might happen at home if its broad powers were curbed. Whether that argument will continue to assuage the country’s youth remains an open question.

#### That causes Saudi nuclearization

Rozen ‘11 [Laura, the chief foreign policy reporter for Politico, quoting Patrick Clawson, a Persian Gulf expert at the Washington Institute for Near East Policy and Marc Lynch, a Middle East expert at George Washington University, Arab spring setbacks in the shadow of complicated U.S.-Saudi alliance, 4/18/11, <http://news.yahoo.com/s/yblog_theenvoy/20110418/ts_yblog_theenvoy/optimism-for-arab-spring-fades-in-face-of-complicated-u-s-saudi-alliance>]

**Riyadh, alarmed by** the **Obama** administration's failure to prop up its ally of three decades Egyptian President Hosni Mubarak, **is sending signs of its displeasure and interest in exploring alternative security arrangements**. Last month, former Saudi envoy to Washington now Saudi national security chief Prince **Bandar** **went to Pakistan, ostensibly to discuss the possibility of recruiting Pakistani troops** to help Sunni Gulf allies suppress Bahraini unrest. But some Washington **Middle East analysts interpreted the visit as a signal of possible Saudi interest in exploring being protected by a Pakistani nuclear security umbrella, or acquiring Pakistani nuclear weapons, if Washington doesn't sufficiently assure Riyadh that it will protect it from a nuclear Iran**. "The big problem we face is that at the very least the **Saudis** and [United Arab Emirates] **wonder to what extent we are committed to their most vital interests**," said Patrick Clawson, a Persian Gulf expert at the Washington Institute for Near East Policy. "Prince Bandar's visit to Pakistan is a shot across our bow of what the Saudis may feel is necessary if the U.S. is not providing an effective security guarantee.... The rumors in the region have long been that the Saudis paid a fair chunk of the bill" for Pakistan's nuclear program. "The momentum of the Arab revolutions has stalled, and the old Middle East is reasserting itself," said Marc Lynch, a Middle East expert at George Washington University who frequently consults with the Obama administration. In the current strategic malaise, Lynch said, "the Israelis and Palestinians are saying, 'what about us?' **The 'contain Iran' crowd is saying, 'don't forget about Iran.'" And the Saudis are playing up rising Sunni-Shiite tensions in the region, which "gives them an excuse," he added, to push their contain-Iran agenda, as well as to "equate Iranian subversion for use against their own Shia population**. Any time Saudi Shia make demands for political rights, they are accused of being Iranian agents."

#### Causes nuclear war and turns terrorism

Edelman ‘11 [Fellow at the Center for Strategic and Budgetary Assessments. Former Undersecretary for Defense—AND—Andrew Krepinevich—President of the Center for Strategic and Budgetary Assessments—AND—Evan Montgomery—Research Fellow at the Center for Strategic and Budgetary Assessments (Eric, The dangers of a nuclear Iran, FA 90;1, <http://www.csbaonline.org/wp-content/uploads/2010/12/2010.12.27-The-Dangers-of-a-Nuclear-Iran.pdf>]

There is, however, at least one state that could receive significant outside support: Saudi Arabia. And if it did, proliferation could accelerate throughout the region. Iran and Saudi Arabia have long been geopolitical and ideological rivals. Riyadh would face tremendous pressure to respond in some form to a nuclear-armed Iran, not only to deter Iranian coercion and subversion but also to preserve its sense that Saudi Arabia is the leading nation in the Muslim world. The Saudi government is already pursuing a nuclear power capability, which could be the first step along a slow road to nuclear weapons development. And concerns persist that it might be able to accelerate its progress by exploiting its close ties to Pakistan. During the 1980s, in response to the use of missiles during the Iran-Iraq War and their growing proliferation throughout the region, Saudi Arabia acquired several dozen CSS-2 intermediate-range ballistic missiles from China. The Pakistani government reportedly brokered the deal, and it may have also offered to sell Saudi Arabia nuclear warheads for the CSS-2S, which are not accurate enough to deliver conventional warheads effectively. There are still rumors that Riyadh and Islamabad have had discussions involving nuclear weapons, nuclear technology, or security guarantees. This "Islamabad option" could develop in one of several different ways. Pakistan could sell operational nuclear weapons and delivery systems to Saudi Arabia, or it could provide the Saudis with the infrastructure, material, and technical support they need to produce nuclear weapons themselves within a matter of years, as opposed to a decade or longer. Not only has Pakistan provided such support in the past, but it is currently building two more heavy-water reactors for plutonium production and a second chemical reprocessing facility to extract plutonium from spent nuclear fuel. In other words, it might accumulate more fissile material than it needs to maintain even a substantially expanded arsenal of its own. Alternatively, Pakistan might offer an extended deterrent guarantee to Saudi Arabia and deploy nuclear weapons, delivery systems, and troops on Saudi territory, a practice that the United States has employed for decades with its allies. This arrangement could be particularly appealing to both Saudi Arabia and Pakistan. It would allow the Saudis to argue that they are not violating the NPT since they would not be acquiring their own nuclear weapons. And an extended deterrent from Pakistan might be preferable to one from the United States because stationing foreign Muslim forces on Saudi territory would not trigger the kind of popular opposition that would accompany the deployment of U.S. troops. Pakistan, for its part, would gain financial benefits and international clout by deploying nuclear weapons in Saudi Arabia, as well as strategic depth against its chief rival, India. The Islamabad option raises a host of difficult issues, perhaps the most worrisome being how India would respond. Would it target Pakistan's weapons in Saudi Arabia with its own conventional or nuclear weapons? How would this expanded nuclear competition influence stability during a crisis in either the Middle East or South Asia? Regardless of India's reaction, any decision by the Saudi government to seek out nuclear weapons, by whatever means, would be highly destabilizing. It would increase the incentives of other nations in the Middle East to pursue nuclear weapons of their own. And it could increase their ability to do so by eroding the remaining barriers to nuclear proliferation: each additional state that acquires nuclear weapons weakens the nonproliferation regime, even if its particular method of acquisition only circumvents, rather than violates, the NPT. N-PLAYER COMPETITION Were Saudi Arabia to acquire nuclear weapons, the Middle East would count three nuclear-armed states, and perhaps more before long. It is unclear how such an n-player competition would unfold because most analyses of nuclear deterrence are based on the U.S.-Soviet rivalry during the Cold War. It seems likely, however, that the interaction among three or more nuclear-armed powers would be more prone to miscalculation and escalation than a bipolar competition. During the Cold War, the United States and the Soviet Union only needed to concern themselves with an attack from the other. Multi-polar systems are generally considered to be less stable than bipolar systems because coalitions can shift quickly, upsetting the balance of power and creating incentives for an attack. More important, emerging nuclear powers in the Middle East might not take the costly steps necessary to preserve regional stability and avoid a nuclear exchange. For nuclear-armed states, the bedrock of deterrence is the knowledge that each side has a secure second-strike capability, so that no state can launch an attack with the expectation that it can wipe out its opponents' forces and avoid a devastating retaliation. However, emerging nuclear powers might not invest in expensive but survivable capabilities such as hardened missile silos or submarine-based nuclear forces. Given this likely vulnerability, the close proximity of states in the Middle East, and the very short flight times of ballistic missiles in the region, any new nuclear powers might be compelled to "launch on warning" of an attack or even, during a crisis, to use their nuclear forces preemptively. Their governments might also delegate launch authority to lower-level commanders, heightening the possibility of miscalculation and escalation. Moreover, if early warning systems were not integrated into robust command-and-control systems, the risk of an unauthorized or accidental launch would increase further still. And without sophisticated early warning systems, a nuclear attack might be unattributable or attributed incorrectly. That is, assuming that the leadership of a targeted state survived a first strike, it might not be able to accurately determine which nation was responsible. And this uncertainty, when combined with the pressure to respond quickly, would create a significant risk that it would retaliate against the wrong party, potentially triggering a regional nuclear war. Most existing nuclear powers have taken steps to protect their nuclear weapons from unauthorized use: from closely screening key personnel to developing technical safety measures, such as permissive action links, which require special codes before the weapons can be armed. Yet there is no guarantee that emerging nuclear powers would be willing or able to implement these measures, creating a significant risk that their governments might lose control over the weapons or nuclear material and that nonstate actors could gain access to these items. Some states might seek to mitigate threats to their nuclear arsenals; for instance, they might hide their weapons. In that case, however, a single intelligence compromise could leave their weapons vulnerable to attack or theft.

### Solvency

1 – Their Thought Experiment arguments have no value

1. None of us are the President – no one in this room has their hands on the levers of power – we must acknowledge the way the world IS, not how we wish the world would be….
2. Zero Spill over – they cannot safely assume how our psyche operates – we each react to different thought experiments in highly individualistic ways

2 - They don’t solve their own Super-power syndrome arguments – Can’t fiat mindset change – They have Congress apologize. This doesn’t stop the President, the CIA, the DOD or any part of the Executive from believing we should go kill the enemy.

3 – Public Backlash – the public opposes terrorism – they are very scared of it – SURRENDERing will not alleviate fears – this is in their OWN lifton ev below

4 – They do not surrender CERTAINTY– FIRST LIFTON CARD –concludes not that SURRENDERING to terrorists should happen, but that SURRENDERING the CERTAINTY of our knowledge claims is important – we need to ACCEPT AMBIGUITY – they reintrench the very dualism they criticize – also proves you cannot predict public reaction

Lifton 3 [Robert Jay Lifton, Visiting Professor of Psychiatry at Harvard Medical School, previously Distinguished Professor of Psychiatry and Psychology at the Graduate School and Director of The Center on Violence and Human Survival at John Jay College of Criminal Justice at the City University of New York, 2003 (Superpower Syndrome: America’s Apocalyptic Confrontation With The World, Published by Thunder’s Mouth Press / Nation Books, ISBN 1560255129, p. 196-199)]

Stepping out of that syndrome would also include surrendering the claim of certainty, of ownership of truth and reality. That ownership gives rise to deadly righteousness, with a claim to illumination so absolute as to transcend ordinary restraints against mass violence. The healthier alternative is an acceptance of some measure of ambiguity, of inevitable elements of confusion and contradiction, [end page 196] whether in relation to large historical events or in matters of personal experience. This would include a more nuanced approach to Islam and Islamist thought and behavior that allows for the possibility of evolution and change. It is often claimed that no such acceptance of ambiguity is possible because superpowers, like nations, like people, are uncomfortable with it, that the tendency is always to seek clarity and something close to certainty. But this assumption may well underestimate our psychological capabilities. Ambiguity, in fact, is central to human function, recognized and provided for by cultural institutions and practices everywhere. American society in particular has cultivated the kinds of ambiguity that go with multiplicity and with shifting populations and frontiers. I have tried in my past work to formulate a version of the self as many-sided, flexible, and capable of change and transformation. This protean self (named after Proteus, the Greek sea god who was capable of taking on many shapes) stands in direct contrast to the fundamentalist or apocalyptic self. Indeed, the closed fundamentalist self and its apocalyptic impulses can be understood as a reaction to protean tendencies, which are widely abroad in our world as a response to the complexities of recent history. Any contemporary claim to absolute certainty, then, is compensatory, an artificial plunge into totalism that seeks an escape from the ambiguity that so pervades our historical legacy. American society is more volatile on these matters than [end page 197] many suspect. Over the previous century and at the beginning of a new one, we have been undergoing waves of contending forms of populism—pendulum swings between totalistic impulses and more open, if less clearly formulated, protean principles. How this psychohistorical struggle will develop we have no way of knowing, but we need hardly give up on ambiguity, or on our capacity to combine it with strongly held ethical principles. There is a real sense in which elements of ambiguity are necessary to our well-being. They certainly are necessary to the well-being of our nation, and of the world. To live with ambiguity is to accept vulnerability. American aspirations toward superpower invulnerability have troubling parallels in Islamist visions of godly power. Surrendering the dream of invulnerability, more enlightened American leaders could begin to come to terms with the idea that there will always be some danger in our world, that reasonable and measured steps can be taken to limit that danger and combat threats of violence, but that invulnerability is itself a perilous illusion. To cast off that illusion would mean removing the psychological pressure of sustaining a falsified vision of the world, as opposed to taking a genuine place in the real one. Much of this has to do with accepting the fact that we die, a fact not altered by either superpower militarism or religious fanaticism. A great part of apocalyptic violence is in the service of a vast claim of immortality, a claim that [end page 198] can, in the end, often be sustained only by victimizing large numbers of people. Zealots come to depend upon their mystical, spiritual, or military vision to protect themselves from death, and to provide immortality through killing.

#### 4 – PRESIDENTIAL CHANGE is key – proves the plan at best would take many, many years - The un-underlined portion of their own Grieder evidence says TRANSFORMATION BEGINS by changing Presidents AND NEW leaders are established -

Grieder, bestselling author, 4 [William Greider, a prominent political journalist and author, has been a reporter for more than 35 years for newspapers, magazines and television.. He is the author of the national bestsellers One World, Ready or Not, Secrets of the Temple and Who Will Tell The People. In the award-winning Secrets of the Temple, he offered a critique of the Federal Reserve system. Greider has also served as a correspondent for six Frontline documentaries on PBS, including "Return to Beirut," which won an Emmy in 1985. “Under the Banner of the ‘War’ on Terror” http://samizdat.cc/shelf/documents/2004/06.07-greider/greider.pdf]

An important question remains for Americans to ponder: Why have most people submitted so willingly to a new political order organized around fear? Other nations have confronted terrorism of a more sustained nature without coming thoroughly un- hinged. I remember living in London briefly in the 1970s s, when IRA bombings were a frequent occurrence. Daily life continued with stiff -upper-lip reserve (police searched ladies’ handbags at restaurants, but did not pat down the gentlemen). We can only spec- ulate on answers. Was it the uniquely horrific quality of the 9/11 attacks? Or the fact that, unlike Europe, the continental United States has never been bombed? For mod- ern Americans, war’s destruction is a foreign experience, though the United States has participated in many conflicts on foreign soil. Despite the patriotic breast-beating, are we closet wimps? America’s exaggerated expressions of fear may look to others like a surprising revelation of weakness.

My own suspicion is that many Americans have enjoyed Bush’s “terror war” more than they wish to admit. Feeling scared can be oddly pleasurable, like participating in a real-life action thriller, when one is allied in imagined combat with a united country of brave patriots. The plot line is simple—good guys against satanic forces—and pushes aside doubts and ambiguities, like why exactly these people are out to get us. Does our own behavior in the world have anything to do with it? No, they resent us because we are so virtuous—kind, free, wealthy, democratic. The contest, as framed by Bush, invites Americans to indulge in a luxurious sense of self-pity—poor, powerful America, so innocent and yet so misunderstood. America’s exaggerated fear of unknown “others” is perhaps an unconscious inversion of its exaggerated claims of power.

The only way out of this fog of pretension is painful self-examination by Americans— cutting our fears down to more plausible terms and facing the complicated realities of our role in the world. The spirited opposition that arose to Bush’s war in Iraq is a good starting place, because citizens raised real questions that were brushed aside. I don’t think most Americans are interested in imperial rule, but they were grossly misled by patriotic rhetoric. Now is the time for sober, serious teach-ins that lay out the real history of power in the world, and that also explain the positive and progressive future that is possible. Once citizens have constructed a clear-eyed, dissenting version of our situation, perhaps politicians can also be liberated from exaggerated fear. The self-imposed destruction that has flowed from Bush’s logic cannot be stopped until a new cast of leaders steps forward to guide the country. This transformation begins by changing Presidents.

#### 5 – Public Backlash – Public fears of terrorism are entrenched- reactivation is easy and inevitable

**USWI ’11** [U.S. in the World Initiative, online project aimed at studying American politics, public opinion, and communication strategies, “Managing the Fear Factor,” <http://usintheworld.org/?page_id=612>]

While Americans are not living in a constant state of fearfulness about terrorism, fear continues to play a significant role in shaping the national discussion about counterterrorism policy and approaches to the terrorism threat. Research commissioned by U.S. in the World confirmed that when unreasoning fear and a sense of being at war guide public thinking about security, many ill-advised policies seem intuitively “right” to most people. Short-sighted us-vs.-them policy approaches gain traction, and citizens may become predisposed to accept unquestioningly the authority of strong leaders. If we feel we are in a state of war or crisis, core values that are actually integral to our resilience and our security in an interconnected world may come to be seen as luxuries that a threatened nation cannot afford. If we are encouraged to believe that we face an existential emergency, exceptions to almost any rule become acceptable and we may overreact in ways that are dangerous and counterproductive – precisely the response that terrorists hope to provoke.¶ Fear also heightens fidelity to one’s own group and increases divisive stereotyping and suspicion of other groups, which we can ill afford at a time when diverse communities – at home and abroad – must work closely together to solve problems that no one can solve alone. In the American public square, unreasoning fear exacerbates ideological polarization, incivility, and distrust, producing paralysis when action is needed and making conditions ripe for the continued exploitation of fear and the channeling of strong public emotions in unconstructive directions.¶ Through briefings and roundtable discussions, research analyses and commissioned research, and the development of practical messaging advice, U.S. in the World’s Managing the Fear Factor project provided advocates and issue experts with new tools and strategies for calming public fears, countering the manipulation of fear, and promoting constructive public dialogue about security-related issues.¶ Now Available: Final Project Report and Communicators’ Toolkit¶ Although Americans today are no longer acutely afraid of terrorism, the fear generated by terrorist threats has proved to be easily reactivated, whether by actual events or by political rhetoric. The “war on terrorism” narrative remains deeply entrenched, prolonging Americans’ vulnerability to unreasoning fears about terrorism and constraining debate about policy alternatives. U.S. in the World’s work on Managing the Fear Factor showed how the logic of this narrative leads many people to conclude that progressive policy approaches are naïve or weak.

### Advantage

#### (optional) Obama is not their egregious examples- war-fighting decisions are deliberative and vetted now

Pillar, 13 -- Brookings Foreign Policy Senior Fellow

[Paul, "The Danger of Groupthink," The National Interest, 2-26-13, webcache.googleusercontent.com/search?q=cache:6rnyjYlVKY0J:www.brookings.edu/research/opinions/2013/02/26-danger-groupthink-pillar+&cd=3&hl=en&ct=clnk&gl=us, accessed 9-23-13, mss]

David Ignatius has an interesting take on national security decision-making in the Obama administration in the wake of the reshuffle of senior positions taking place during these early weeks of the president's second term. Ignatius perceives certain patterns that he believes reinforce each other in what could be a worrying way. One is that the new team does not have as much “independent power” as such first-term figures as Clinton, Gates, Panetta and Petraeus. Another is that the administration has “centralized national security policy to an unusual extent” in the White House. With a corps of Obama loyalists, the substantive thinking may, Ignatius fears, run too uniformly in the same direction. He concludes his column by stating that “by assembling a team where all the top players are going in the same direction, he [Obama] is perilously close to groupthink.” We are dealing here with tendencies to which the executive branch of the U.S. government is more vulnerable than many other advanced democracies, where leading political figures with a standing independent of the head of government are more likely to wind up in a cabinet. This is especially true of, but not limited to, coalition governments. Single-party governments in Britain have varied in the degree to which the prime minister exercises control, but generally room is made in the cabinet for those the British call “big beasts”: leading figures in different wings or tendencies in the governing party who are not beholden to the prime minister for the power and standing they have attained. Ignatius overstates his case in a couple of respects. Although he acknowledges that Obama is “better than most” in handling open debate, he could have gone farther and noted that there have been egregious examples in the past of administrations enforcing a national security orthodoxy, and that the **Obama** administration **does not even come close** to these examples. There was Lyndon Johnson in the time of the Vietnam War, when policy was made around the president's Tuesday lunch table and even someone with the stature of the indefatigable Robert McNamara was ejected when he strayed from orthodoxy. Then there was, as the most extreme case, the George W. Bush administration, in which there was no policy process and no internal debate at all in deciding to launch a war in Iraq and in which those who strayed from orthodoxy, ranging from Lawrence Lindsey to Eric Shinseki, were treated mercilessly. **Obama's prolonged**—to the point of inviting charges of dithering—**internal debates on** the **Afghanistan** War **were the polar opposite** of this Ignatius also probably underestimates the contributions that will be made to internal debate by the two most important cabinet members in national security: the secretaries of state and defense. He says John Kerry “has the heft of a former presidential candidate, but he has been a loyal and discreet emissary for Obama and is likely to remain so.” The heft matters, and Kerry certainly qualifies as a big beast. Moreover, the discreet way in which a member of Congress would carry any of the administration's water, as Kerry sometimes did when still a senator, is not necessarily a good indication of the role he will assume in internal debates as secretary of state. As for Chuck Hagel, Ignatius states “he has been damaged by the confirmation process and will need White House cover.” But now that Hagel's nomination finally has been confirmed, what other “cover” will he need? It's not as if he ever will face another confirmation vote in the Senate. It was Hagel's very inclination to flout orthodoxy, to arrive at independent opinions and to voice those opinions freely that led to the fevered opposition to his nomination.

#### The status quo is goldilocks- Obama is deliberative and sharing war-making authority, but making the moves necessary for flexible self-defense- Syria proves

Corn, 13 -- Mother Jones' Washington bureau chief

[David, "Obama, Syria, and Congress: Why Did He Go There?" Mother Jones, www.motherjones.com/politics/2013/09/why-obama-sought-congressional-authorization-syria, accessed 9-23-13, mss]

Given all these swirling and complicated political dynamics, why did Obama grant Congress the right to hold him hostage? Some cynics have suggested that he might be seeking a way out of the corner he red-lined himself into. The polls show a strike would likely be highly unpopular among American voters, and experts of various ideological bents have raised serious questions about the efficacy and impact of a limited US military assault designed to deter Assad from the further use of chemical weapons. If Congress doesn't green light the endeavor, Obama can say he gave it a shot and retreat. Others have slammed Obama for not having the spine to go it alone, speculating he felt the need for political cover. But there's an alternative explanation: He's doing the right thing—or what he believes is the right thing. A former senior Obama adviser who still works with the White House says, "Look at this. Is there any other explanation, other than he thinks this is what he ought to do?" Meaning that Obama, the former law professor, is paying heed to the constitutional notion that the president shares war-making responsibility with Congress. Though this question has long been a source of unresolved conflict between presidents and legislators—and Obama did not seek congressional approval for the military action in Libya and has ordered drone strikes without official Capitol Hill backing—he does appear to be sympathetic to the idea that a president does not possess unhindered and unchecked war-making authority. During the 2008 campaign, he declared, "The president does not have power under the Constitution to unilaterally authorize a military attack in a situation that does not involve stopping an actual or imminent threat to the nation." In Libya, Obama did not act in sync with his campaign statement. But in that instance, past and present Obama aides have contended, the president had only two days or so to mount a strike (with European and Arab allies) to prevent a possible slaughter of Libyan civilians. So Obama sidestepped his previously held view, put that particular principle on hold—and took the hit. This time around, as Obama has pointed out, he does not have to move quickly to thwart an imminent threat. Consequently, he has had the chance to proceed according to constitutional rules (as he sees them). "I think it was pretty clear to him," says a former senior White House official, "that if he blew past Congress this time, that would be it." That is, the idea of joint executive-legislative responsibility for war would be trampled so far into the ground it could remain buried for years to come. Though **Obama** has **aimed to preserve a flexible degree of executive privilege**—and he still might order a strike on Syria without Congress' okay—**he didn't want to do long-term damage to this central constitutional principle.** Sure, **he'll bend it, but he won't break it**. Guiding him, this former aide suggested, was that trademarked Obama nuance-ism that blends pragmatism and principle in a manner that hardly lends itself to crystal-clear messaging.

#### Groupthink dangers exaggerated- Obama is not their examples

Pillar, 13 -- Brookings Foreign Policy Senior Fellow

[Paul, "The Danger of Groupthink," The National Interest, 2-26-13, webcache.googleusercontent.com/search?q=cache:6rnyjYlVKY0J:www.brookings.edu/research/opinions/2013/02/26-danger-groupthink-pillar+&cd=3&hl=en&ct=clnk&gl=us, accessed9-21-13, mss]

David Ignatius has an interesting take on national security decision-making in the Obama administration in the wake of the reshuffle of senior positions taking place during these early weeks of the president's second term. Ignatius perceives certain patterns that he believes reinforce each other in what could be a worrying way. One is that the new team does not have as much “independent power” as such first-term figures as Clinton, Gates, Panetta and Petraeus. Another is that the administration has “centralized national security policy to an unusual extent” in the White House. With a corps of Obama loyalists, the substantive thinking may, Ignatius fears, run too uniformly in the same direction. He concludes his column by stating that “by assembling a team where all the top players are going in the same direction, he [Obama] is perilously close to groupthink.” We are dealing here with tendencies to which the executive branch of the U.S. government is more vulnerable than many other advanced democracies, where leading political figures with a standing independent of the head of government are more likely to wind up in a cabinet. This is especially true of, but not limited to, coalition governments. Single-party governments in Britain have varied in the degree to which the prime minister exercises control, but generally room is made in the cabinet for those the British call “big beasts”: leading figures in different wings or tendencies in the governing party who are not beholden to the prime minister for the power and standing they have attained. Ignatius overstates his case in a couple of respects. Although he acknowledges that Obama is “better than most” in handling open debate, he could have gone farther and noted that there have been egregious examples in the past of administrations enforcing a national security orthodoxy, and that the Obama administration does not even come close to these examples. There was Lyndon Johnson in the time of the Vietnam War, when policy was made around the president's Tuesday lunch table and even someone with the stature of the indefatigable Robert McNamara was ejected when he strayed from orthodoxy. Then there was, as the most extreme case, the George W. Bush administration, in which there was no policy process and no internal debate at all in deciding to launch a war in Iraq and in which those who strayed from orthodoxy, ranging from Lawrence Lindsey to Eric Shinseki, were treated mercilessly. Obama's prolonged—to the point of inviting charges of dithering—internal debates on the Afghanistan War were the **polar opposite** of this. Ignatius also probably underestimates the contributions that will be made to internal debate by the two most important cabinet members in national security: the secretaries of state and defense. He says John Kerry “has the heft of a former presidential candidate, but he has been a loyal and discreet emissary for Obama and is likely to remain so.” The heft matters, and Kerry certainly qualifies as a big beast. Moreover, the discreet way in which a member of Congress would carry any of the administration's water, as Kerry sometimes did when still a senator, is not necessarily a good indication of the role he will assume in internal debates as secretary of state. As for Chuck Hagel, Ignatius states “he has been damaged by the confirmation process and will need White House cover.” But now that Hagel's nomination finally has been confirmed, what other “cover” will he need? It's not as if he ever will face another confirmation vote in the Senate. It was Hagel's very inclination to flout orthodoxy, to arrive at independent opinions and to voice those opinions freely that led to the fevered opposition to his nomination.

#### The 1AC would uniquely decimate Obama and the military’s ability to calm alliances and deter enemies ---- makes terrorism and global nuclear war more likely --- INDEPENDENTLY prevents ability to negotiate Iranian miscalc

WAXMAN 2013 - law professor at Columbia Law School, co-chairs the Roger Hertog Program on Law and National Security (Matthew Waxman, “The Constitutional Power to Threaten War,” August 27, 2013, http://papers.ssrn.com/sol3/papers.cfm?abstract\_id=2316777)

As a prescriptive matter, Part II also shows that examination of threatened force and the credibility requirements for its effectiveness calls into question many orthodoxies of the policy advantages and risks attendant to various allocations of legal war powers, including the existing one and proposed reforms.23 Most functional arguments about war powers focus on fighting wars or hostile engagements, but that is not all – or even predominantly – what the United States does with its military power. Much of the time it seeks to avert such clashes while achieving its foreign policy objectives: to bargain, coerce, deter.24 The President’s flexibility to use force in turn affects decision-making about threatening it, with major implications for securing peace or dragging the United States into conflicts. Moreover, constitutional war power allocations affect potential conflicts not only because they **may constrain U.S. actions** but because **they** maysend **signal**s **and shape** other states’ (including adversaries’) expectations of U.S. actions.25 That is, most analysis of war-powers law is inward-looking, focused on audiences internal to the U.S. government and polity, but thinking about threatened force prompts us to look outward, at how war-powers law affects external perceptions among adversaries and allies. Here, extant political science and strategic studies offer few clear conclusions, but they point the way toward more sophisticated and realistic policy assessment of legal doctrine and proposed reform. More generally, as explained in Part III, analysis of threatened force and war powers exposes an under-appreciated relationship between constitutional doctrine and grand strategy. Instead of proposing a functionally optimal allocation of legal powers, as legal scholars are often tempted to do, this Article in the end denies the tenability of any such claim. Having identified new spaces of war and peace powers that legal scholars need to take account of in understanding how those powers are really exercised, this Article also highlights the extent to which any normative account of the proper distribution of authority over this area depends on many matters that cannot be predicted in advance or expected to remain constant.26 Instead of proposing a policy-optimal solution, this Article concludes that the allocation of constitutional war powers is – and should be –geopolitically and strategically contingent; the actual and effective balance between presidential and congressional powers over war and peace in practice necessarily depends on fundamental assumptions and shifting policy choices about how best to secure U.S. interests against potential threats.27 I. Constitutional War Powers and Threats of Force Decisions to go to war or to send military forces into hostilities are immensely consequential, so it is no surprise that debates about constitutional war powers occupy so much space. But one of the most common and important ways that the United States uses its military power is by threatening war or force – and the constitutional dimensions of that activity receive almost no scrutiny or even theoretical investigation. A. War Powers Doctrine and Debates The Constitution grants Congress the powers to create military forces and to “declare war,”28 which the Supreme Court early on made clear includes the power to authorize limited uses of force short of full-blown war.29 The Constitution then vests the President with executive power and designates him commander in chief of the armed forces,30 and it has been well-accepted since the Founding that these powers include unilateral authority to repel invasions if the United States is attacked.31 Although there is nearly universal acceptance of these basic starting points, there is little legal agreement about how the Constitution allocates responsibility for the vast bulk of cases in which the United States has actually resorted to force. The United States has declared war or been invaded only a handful of times in its history, but it has used force – sometimes large-scale force – hundreds of other times.32 Views split over questions like when, if ever, the President may use force to deal with aggression against third parties and how much unilateral discretion the President has to use limited force short of full-blown war. For many lawyers and legal scholars, at least one important methodological tool for resolving such questions is to look at historical practice, and especially the extent to which the political branches acquiesced in common practices.33 Interpretation of that historical practice for constitutional purposes again divides legal scholars, but most would agree at least descriptively on some basic parts of that history. In particular, most scholars assess that from the Founding era through World War II, Presidents and Congresses alike recognized through their behavior and statements that except in certain narrow types of contingencies, congressional authorization was required for large-scale military operations against other states and international actors, even as many Presidents pushed and sometimes crossed those boundaries.34 Whatever constitutional constraints on presidential use of force existed prior to World War II, however, most scholars also note that the President asserted much more extensive unilateral powers to use force during and after the Cold War, and many trace the turning point to the 1950 Korean War.35 Congress did not declare war in that instance, nor did it expressly authorize U.S. participation.36 From that point forward, presidents have asserted broad unilateral authority to use force to address threats to U.S. interests, including threats to U.S. allies, and that neither Congress nor courts pushed back much against this expanding power.37 Concerns about expansive presidential war-making authority spiked during the Vietnam War. In the wind-down of that conflict, Congress passed – over President Nixon’s veto – the War Powers Resolution,38 which stated its purpose as to ensure the constitutional Founders’ original vision that the “collective judgment of both the Congress and the President will apply to the introduction of United States Armed Forces into hostilities, or into situations where imminent involvement in hostilities is clearly indicated by the circumstances, and to the continued use of such forces in hostilities or in such situations.”39 Since then, presidentialists have argued that the President still retains expansive authority to use force abroad to protect American interests,40 and congressionalists argue that this authority is tightly circumscribed.41 These constitutional debates have continued through the first decade of the 21st century. Constitutional scholars split, for example, over President Obama’s power to participate in coalition operations against Libya without congressional authorization in 2011, especially after the War Powers Resolution’s 60-day clock expired.42 Some argue that President Obama’s use of military force without specific congressional authorization in that case **reflects the broad constitutional discretion presidents** now **have** to protect American interests, at least short of full-blown “war”, while others argue that it is the latest in a long record of presidential violations of the Constitution and the War Powers Resolution.43 B. Threats of Force and Constitutional Powers These days it is usually taken for granted that – whether or not he can make war unilaterally – the President is constitutionally empowered to threaten the use of force, implicitly or explicitly, through diplomatic means or shows of force. It is never seriously contested whether the President may declare that United States is contemplating military options in response to a crisis, or whether the President may move substantial U.S. military forces to a crisis region or engage in military exercises there. To take the Libya example just mentioned, is there any constitutional limitation on the President’s authority to move U.S. military forces to the Mediterranean region and prepare them very visibly to strike?44 Or his authority to issue an ultimatum to Libyan leaders that they cease their brutal conduct or else face military action? Would it matter whether such threats were explicit versus implicit, whether they were open and public versus secret, or whether they were just a bluff? If not a constitutional obstacle, could it be argued that the War Powers Resolution’s reporting requirements and limits on operations were triggered by a President’s mere ultimatum or threatening military demonstration, insofar as those moves might constitute a “situation where imminent involvement in hostilities is clearly indicated by the circumstances”? These questions simply are not asked (at least not anymore).45 If anything, most lawyers would probably conclude that the President’s constitutional powers to threaten war **are not just expansive but largely beyond Congress’s authority** to regulate directly. From a constitutional standpoint, to the extent it is considered at all, the President’s power to threaten force is probably regarded to be at least as broad as his power to use it. One way to look at it is that the power to threaten force is a lesser included element of presidential war powers; the power to threaten to use force is simply a secondary question, the answer to which is bounded by the primary issue of the scope of presidential power to actually use it. If one interprets the President’s defensive war powers very broadly, to include dealing with aggression not only directed against U.S. territories but also against third parties,46 then it might seem easy to conclude that the President can also therefore take steps that stop short of actual armed intervention to deter or prevent such aggression. If, however, one interprets the President’s powers narrowly, for example, to include only limited unilateral authority to repel attacks against U.S. territory,47 then one might expect objections to arguably excessive presidential power to include his unilateral threats of armed intervention. Another way of looking at it is that in many cases, threats of war or force might fall within even quite narrow interpretations of the President’s inherent foreign relations powers to conduct diplomacy or his express commander in chief power to control U.S. military forces – or some combination of the two – depending on how a particular threat is communicated. A President’s verbal warning, ultimatum, or declared intention to use military force, for instance, could be seen as merely exercising his role as the “sole organ” of U.S. foreign diplomacy, conveying externally information about U.S. capabilities and intentions.48 A president’s movement of U.S. troops or warships to a crisis region or elevation of their alert level could be seen as merely exercising his dayto- day tactical control over forces under his command.49 Generally it is not seriously contested whether the exercise of these powers alone could so affect the likelihood of hostilities or war as to intrude on Congress’s powers over war and peace.50 We know from historical examples that such unilateral military moves, even those that are ostensibly pure defensive ones, can provoke wars – take, for example, President Polk’s movement of U.S. forces to the contested border with Mexico in 1846, and the resulting skirmishes that led Congress to declare war.51 Coming at the issue from Congress’s Article I powers rather than the President’s Article II powers, the very phrasing of the power “To declare War” puts most naturally all the emphasis on the present tense of U.S. military action, rather than its potentiality. Even as congressionalists advance interpretations of the clause to include not merely declarative authority but primary decision-making authority as to whether or not to wage war or use force abroad, their modern-day interpretations do not include a power to threaten war (except perhaps through the specific act of declaring it). None seriously argues – at least not any more – that the Declare War Clause precludes presidential threats of war. This was not always the case. During the early period of the Republic, there was a powerful view that beyond outright initiation of armed hostilities or declaration of war, more broadly the President also could not unilaterally take actions (putting aside actual military attacks) that would likely or directly risk war,52 provoke a war with another state,53 or change the condition of affairs or relations with another state along the continuum from peace to war.54 To do so, it was often argued, would usurp Congress’s prerogative to control the nation’s state of peace or war.55 During the Quasi-War with France at the end of the 18th century, for example, some members of Congress questioned whether the President, absent congressional authorization, could take actions that visibly signaled an intention to retaliate against French maritime harassment,56 and even some members of President Adams’ cabinet shared doubts.57 Some questions over the President’s power to threaten force arose (eventually) in relation to the Monroe Doctrine, announced in an 1823 presidential address to Congress and which in effect declared to European powers that the United States would oppose any efforts to colonize or reassert control in the Western Hemisphere.58 “Virtually no one questioned [Monroe’s proclamation] at the time. Yet it posed a constitutional difficulty of the first importance.”59 Of course, Monroe did not actually initiate any military hostilities, but his implied threat – without congressional action – risked provoking rather than deterring European aggression and by putting U.S. prestige and credibility on the line it limited Congress’s practical freedom of action if European powers chose to intervene.60 The United States would have had at the time to rely on British naval power to make good on that tacit threat, though a more assertive role for the President in wielding the potential for war or intervention during this period went hand in hand with a more sustained projection of U.S. power beyond its borders, especially in dealing with dangers emanating from Spanish-held Florida territory.61 Monroe’s successor, John Quincy Adams, faced complaints from opposition members of Congress that Monroe’s proclamation had exceeded his constitutional authority and had usurped Congress’s by committing the United States – even in a non-binding way – to resisting European meddling in the hemisphere.62 The question whether the President could unilaterally send militarily-threatening signals was in some respects a mirror image of the issues raised soon after the Constitution was ratified during the 1793 Neutrality Controversy: could President Washington unilaterally declare the United States to be neutral as to the war among European powers. Washington’s politically controversial proclamation declaring the nation “friendly and impartial” in the conflict between France and Great Britain (along with other European states) famously prompted a back-and-forth contest of public letters by Alexander Hamilton and James Madison, writing pseudonymously as “Pacificus” and “Helvidius”, about whether the President had such unilateral power or whether it belonged to Congress.63 Legal historian David Currie points out the irony that the neutrality proclamation was met with stronger and more immediate constitutional scrutiny and criticism than was Monroe’s threat. After all, Washington’s action accorded with the principle that only Congress, representing popular will, should be able to take the country from the baseline state of peace to war, whereas Monroe’s action seemed (at least superficially) to commit it to a war that Congress had not approved.64 Curiously (though for reasons offered below, perhaps not surprisingly) this issue – whether there are constitutional limits on the President’s power to threaten war – has almost vanished completely from legal discussion, and that evaporation occurred even before the dramatic post-war expansion in asserted presidential power to make war. Just prior to World War II, political scientist and presidential powers theorist Edward Corwin remarked that “[o]f course, it may be argued, and has in fact been argued many times, that the President is under constitutional obligation not to incur the risk of war in the prosecution of a diplomatic policy without first consulting Congress and getting its consent.”65 “Nevertheless,” he continued,66 “the supposed principle is clearly a maxim of policy rather than a generalization from consistent practice.” In his 1945 study World Policing and the Constitution, James Grafton Rogers noted: [E]xamples of demonstrations on land and sea made for a variety of purposes and under Presidents of varied temper and in different political climates will suffice to make the point. The Commander-in-Chief under the Constitution can display our military resources and threaten their use whenever he thinks best. The weakness in the **diplomatic weapon** is the possibility of **dissidence at home** which may cast doubt on our serious intent. The danger of the weapon is war.67 At least since then, however, the importance to U.S. foreign policy of threatened force has increased dramatically, while legal questions about it have receded further from discussion. In recent decades a few prominent legal scholars have addressed the President’s power to threaten force, though in only brief terms.

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Taylor Reveley noted in his volume on war powers the importance of allocating constitutional responsibility not only for the actual use of force but also “[v]erbal or written threats or assurances about the circumstances in which the United States will take military action …, whether delivered by declarations of American policy, through formal agreements with foreign entities, by the demeanor or words of American officials, or by some other sign of national intent.”68 Beyond recognizing the critical importance of threats and other non-military actions in affecting war and peace, however, Reveley made little effort to address the issue in any detail. Among the few legal scholars attempting to define the limiting doctrinal contours of presidentially threatened force, Louis Henkin wrote in his monumental Foreign Affairs and the Constitution that: Unfortunately, the line between war and lesser uses of force is often elusive, sometimes illusory, and the use of force for foreign policy purposes can almost imperceptibly become a national commitment to war. Even when he does not use military force, the President can incite other nations or otherwise plunge or stumble this country into war, or force the hand of Congress to declare or to acquiesce and cooperate in war. As a matter of constitutional doctrine, however, one can declare with confidence that a President begins to exceed his authority if he willfully or recklessly moves the nation towards war…69 The implication seems to be that the President may not unilaterally threaten force in ways that are dramatically escalatory and could likely lead to war, or perhaps that the President may not unilaterally threaten the use of force that he does not have the authority to initiate unilaterally.70 Jefferson Powell, who generally takes a more expansive view than Henkin of the President’s war powers, argues by contrast that “[t]he ability to warn of, or threaten, the use of military force is an ordinary and essential element in the toolbox of that branch of government empowered to formulate and implement foreign policy.”71 For Powell, the President is constantly taking actions as part of everyday international relations that carry a risk of military escalation, and these are well-accepted as part of the President’s broader authority to manage, if not set, foreign policy. Such brief mentions are in recent times among the rare exceptions to otherwise barren constitutional discussion of presidential powers to threaten force. That the President’s authority to threaten force is so well-accepted these days as to seem self-evident is not just an academic phenomenon. It is also reflected in the legal debates among and inside all three branches of government. In 1989, Michael Reisman observed: Military maneuvers designed to convey commitment to allies or contingent threats to adversaries … **are matters of presidential competence**. Congress does not appear to view as within its bailiwick many low-profile contemporaneous expressions of gunboat diplomacy, i.e., the physical interposition of some U.S. war-making capacity as communication to an adversary of United States’ intentions and capacities to oppose it.72 This was and remains a correct description but understates the pattern of practice, insofar as even major and high-profile expressions of coercive diplomacy are regarded among all three branches of government as within presidential competence. In Dellums v. Bush – perhaps the most assertive judicial scrutiny of presidential power to use large-scale force abroad since the end of the Cold War – the district court dismissed on ripeness grounds congressmembers’ suit challenging President George H. W. Bush’s intended military operations against Iraq in 1991 and seeking to prevent him from initiating an offensive attack against Iraq without first securing explicit congressional authorization for such action.73 That at the time of the suit the President had openly threatened war – through ultimatums and deployment of several hundred thousand U.S. troops – but had not yet “committed to a definitive course of action” to carry out the threat meant there was no justiciable legal issue, held the court.74 The President’s threat of war did not seem to give the district court legal pause at all; quite the contrary, the mere threat of war was treated by the court as a non-issue entirely.75 There are several reasons why constitutional questions about threatened force have dropped out of legal discussions. First, the more politically salient debate about the President’s unilateral power to use force has probably swallowed up this seemingly secondary issue. As explained below, it is a mistake to view threats as secondary in importance to uses of force, but they do not command the same political attention and their impacts are harder to measure.76 Second, the expansion of American power after World War II, combined with the growth of peacetime military forces and a set of defense alliance commitments (developments that are elaborated below) make at least some threat of force much more common – in the case of defensive alliances and some deterrent policies, virtually constant – and difficult to distinguish from other forms of everyday diplomacy and security policy.77 Besides, for political and diplomatic reasons, presidents rarely threaten war or intervention without at least a little deliberate ambiguity. As historian Marc Trachtenberg puts it: “It often makes sense … to muddy the waters a bit and avoid direct threats.”78 Any legal lines one might try to draw (recall early attempts to restrict the President’s unilateral authority to alter the state of affairs along the peacetime-wartime continuum) have become blurrier and blurrier. In sum, if the constitutional power to threaten war ever posed a serious legal controversy, it does so no more. As the following section explains, however, threats of war and armed force have during most of our history become a greater and greater part of American grand strategy, defined here as long-term policies for using the country’s military and non-military power to achieve national goals. The prominent role of threatened force in U.S. strategy has become the focus of political scientists and other students of security strategy, crises, and responses – but constitutional study has not adjusted accordingly.79 C. Threats of Force and U.S. Grand Strategy While the Korean and Vietnam Wars were generating intense study among lawyers and legal scholars about constitutional authority to wage military actions abroad, during that same period many political scientists and strategists – economists, historians, statesmen, and others who studied international conflict – turned their focus to the role of threatened force as an instrument of foreign policy. The United States was building and sustaining a massive war-fighting apparatus, but its security policy was not oriented primarily around waging or winning wars but around deterring them and using the threat of war – including demonstrative military actions – to advance U.S. security interests. It was the potential of U.S. military might, not its direct application or engagement with the enemy, that would do much of the heavy lifting. U.S. military power would be used to deter the Soviet Union and other hostile states from taking aggressive action. It would be unsheathed to prompt them to back down over disputes. It would reassure allies that they could depend on U.S. help in defending themselves. All this required that U.S. willingness to go to war be credible in the eyes of adversaries and allies alike. Much of the early Cold War study of threatened force concerned nuclear strategy, and especially deterrence or escalation of nuclear war. Works by Albert Wohlstetter, Herman Kahn, and others not only studied but shaped the strategy of nuclear threats, as well as how to use limited applications of force or threats of force to pursue strategic interests in remote parts of the globe without sparking massive conflagrations.80 As the strategic analyst Bernard Brodie wrote in 1946, “Thus far the chief purpose of our military establishment has been to win wars. From now on its chief purpose must be to avert them.”81 Toward that end, U.S. government security and defense planners during this time focused heavily on preserving and improving the credibility of U.S. military threats – while the Soviet Union was doing likewise.82 The Truman administration developed a militarized version of containment strategy against the Soviet empire, emphasizing that stronger military capabilities were necessary to prevent the Soviets from seizing the initiative and to resist its aggressive probes: “it is clear,” according to NSC-68, the government document which encapsulated that strategy, “that a substantial and rapid building up of strength in the free world is necessary to support a firm policy intended to check and to roll back the Kremlin's drive for world domination.”83 The Eisenhower administration’s “New Look” policy and doctrine of “massive retaliation” emphasized making Western collective security both more effective and less costly by placing greater reliance on deterrent threats – including threatened escalation to general or nuclear war. As his Secretary of State John Foster Dulles explained, “[t]here is no local defense which alone will contain the mighty landpower of the Communist world. Local defenses must be reinforced by the further deterrent of massive retaliatory power.”84 As described in Evan Thomas’s recent book, Ike’s Bluff, Eisenhower managed to convince Soviet leaders that he was ready to use nuclear weapons to check their advance in Europe and elsewhere. In part due to concerns that threats of massive retaliation might be insufficiently credible in Soviet eyes (especially with respect to U.S. interests perceived as peripheral), the Kennedy administration in 1961 shifted toward a strategy of “flexible response,” which relied on the development of a wider spectrum of military options that could quickly and efficiently deliver varying degrees of force in response to foreign aggression.85 Throughout these periods, the President often resorted to discrete, limited uses of force to demonstrate U.S. willingness to escalate. For example, in 1961 the Kennedy administration (mostly successfully in the short-run) deployed intervention-ready military force immediately off the coast of the Dominican Republic to compel its government's ouster,86 and that same year it used military exercises and shows of force in ending the Berlin crisis;87 in 1964, the Johnson administration unsuccessfully used air strikes on North Vietnamese targets following the Tonkin Gulf incidents, failing to deter what it viewed as further North Vietnamese aggression.88 The point here is not the shifting details of U.S. strategy after World War II – during this era of dramatic expansion in asserted presidential war powers – but the central role of credible threats of war in it, as well as the interrelationship of plans for using force and credible threats to do so. Also during this period, the United States abandoned its long-standing aversion to “entangling alliances,”89 and committed to a network of mutual defense treaties with dependent allies. Besides the global collective security arrangement enshrined in the UN Charter, the United States committed soon after World War II to mutual defense pacts with, for example, groups of states in Western Europe (the North Atlantic Treaty Organization)90 and Asia (the Southeast Asia Treaty Organization,91 as well as a bilateral defense agreement with the Republic of Korea,92 Japan,93 and the Republic of China,94 among others). These alliance commitments were part of a U.S. effort to “extend” deterrence of Communist bloc aggression far beyond its own borders.95 “Extended deterrence” was also critical to reassuring these U.S. allies that their security needs would be met, in some instances to head off their own dangerous rearmament.96 Among the leading academic works on strategy of the 1960s and 70s were those of Thomas Schelling, who developed the theoretical structure of coercion theory, arguing that rational states routinely use the threat of military force – the manipulation of an adversary’s perceptions of future risks and costs with military threats – as a significant component of their diplomacy.97 Schelling distinguished between deterrence (the use of threats to dissuade an adversary from taking undesired action) and compellence (the use of threats to persuade an adversary to behave a certain way), and he distinguished both forms of coercion from brute force: “[B]rute force succeeds when it is used, whereas the power to hurt is most successful when held in reserve. It is the threat of damage to come that can make someone yield of comply. It is latent violence that can influence someone’s choice.”98 Alexander George, David Hall, and William Simons then led the way in taking a more empirical approach, reviewing case studies to draw insights about the success and failure of U.S. coercive threats, analyzing contextual variables and their effects on parties’ reactions to threats during crises. Among their goals was to generate lessons informed by history for successful strategies that combine diplomatic efforts with threats or demonstrations of force, recognizing that the United States was relying heavily on threatened force in addressing security crises. Coercive diplomacy – if successful – offered ways to do so with minimal actual application of military force.99 One of the most influential studies that followed was Force Without War: U.S. Armed Forces as a Political Instrument, a Brookings Institution study led by Barry Blechman and Stephen Kaplan and published in 1977.100 They studied “political uses of force”, defined as actions by U.S. military forces “as part of a deliberate attempt by the national authorities to influence, or to be prepared to influence, specific behavior of individuals in another nation without engaging in a continued contest of violence.”101 Blechman and Kaplan’s work, including their large data set and collected case studies, was important for showing the many ways that threatened force could support U.S. security policy. Besides deterrence and compellence, threats of force were used to assure allies (thereby, for example, avoiding their own drive toward militarization of policies or crises) and to induce third parties to behave certain ways (such as contributing to diplomatic resolution of crises). The record of success in relying on threatened force has been quite mixed, they showed. Blechman and Kaplan’s work, and that of others who built upon it through the end of the Cold War and the period that has followed,102 helped understand the factors that correlated with successful threats or demonstrations of force without resort or escalation to war, especially the importance of credible signals.103 After the Cold War, the United States continued to rely on coercive force – threatened force to deter or compel behavior by other actors – as a central pillar of its grand strategy. During the 1990s, the United States wielded coercive power with varied results against rogue actors in many cases that, without the overlay of superpower enmities, were considered secondary or peripheral, not vital, interests: Iraq, Somalia, Haiti, Bosnia, and elsewhere. For analysts of U.S. national security policy, a major puzzle was reconciling the fact that the United States possessed overwhelming military superiority in raw terms over any rivals with its difficult time during this era in compelling changes in their behavior.104 As Daniel Byman and I wrote about that decade in our study of threats of force and American foreign policy: U.S. conventional and nuclear forces dwarf those of any adversaries, and the U.S. economy remains the largest and most robust in the world. Because of these overwhelming advantages, the United States can threaten any conceivable adversary with little danger of a major defeat or even significant retaliation. Yet coercion remains difficult. Despite the United States’ lopsided edge in raw strength, regional foes persist in defying the threats and ultimatums brought by the United States and its allies. In confrontations with Somali militants, Serb nationalists, and an Iraqi dictator, the U.S. and allied record or coercion has been mixed over recent years…. Despite its mixed record of success, however, coercion will remain a critical element of U.S. foreign policy.105 One important factor that seemed to undermine the effectiveness of U.S. coercive threats during this period was that many adversaries perceived the United States as still afflicted with “Vietnam Syndrome,” unwilling to make good on its military threats and see military operations through.106 Since the turn of the 21st Century, major U.S. security challenges have included non-state terrorist threats, the proliferation of nuclear and other weapons of mass destruction (WMD), and rapidly changing power balances in East Asia, and the United States has accordingly been reorienting but retaining its strategic reliance on threatened force. The Bush Administration’s “preemption doctrine” was premised on the idea that some dangerous actors – including terrorist organizations and some states seeking WMD arsenals – are undeterrable, so the United States might have to strike them first rather than waiting to be struck.107 On one hand, this was a move away from reliance on threatened force: “[t]he inability to deter a potential attacker, the immediacy of today’s threats, and the magnitude of potential harm that could be caused by our adversaries’ choice of weapons, do not permit” a reactive posture.108 Yet the very enunciation of such a policy – that “[t]o forestall or prevent such hostile acts by our adversaries, the United States will, if necessary, act preemptively”109 – was intended to persuade those adversaries to alter their policies that the United States regarded as destabilizing and threatening. Although the Obama administration pulled back from this rhetoric and placed greater emphasis on international institutions, it has continued to rely on threatened force as a key pillar of its strategy with regard to deterring threats (such as aggressive Iranian moves), intervening in humanitarian crises (as in Libya), and reassuring allies.110 With regard to East Asia, for example, the credible threat of U.S. military force is a significant element of U.S. strategy for deterring Chinese and North Korean aggression as well as reassuring other Asian powers of U.S. protection, to avert a destabilizing arms race.111 D. The Disconnect Between Constitutional Discourse and Strategy There is a major disconnect between the decades of work by strategists and many political scientists on American security policy and practice since the Second World War and legal analysis and scholarship of constitutional war powers during that period. Lawyers and strategists have been relying on not only distinct languages but distinct logics of military force – in short, when it comes to using U.S. military power, lawyers think in terms of “going to war” while strategists focus on potential war and processes leading to it. These framings manifest in differing theoretical starting points for considering how exercises of U.S. military might affect war and peace, and they skew the empirical insights and normative prescriptions about Presidential power often drawn from their analyses. 1. Lawyers’ Misframing Lawyers’ focus on actual uses of force – especially engagements with enemy military forces – as constitutionally salient, rather than including threats of force in their understanding of modern presidential powers tilts analysis toward a one-dimensional strategic logic, rather than a more complex and multi-dimensional and dynamic logic in which the credible will to use force is as important as the capacity to do so. As discussed above, early American constitutional thinkers and practitioners generally wanted to slow down with institutional checks decisions to go to war, because they thought that would make war less likely. “To invoke a more contemporary image,” wrote John Hart Ely of their vision, “it takes more than one key to launch a missile: It should take quite a number to start a war.”112 They also viewed the exercise of military power as generally a ratchet of hostilities, whereby as the intensity of authorized or deployed force increased, so generally did the state of hostilities between the United States and other parties move along a continuum from peace to war.113 Echoes of this logic still reverberate in modern congressionalist legal scholarship: the more flexibly the President can use military force, the more likely it is that the United States will find itself in wars; better, therefore, to clog decisions to make war with legislative checks.114 Modern presidentialist legal scholars usually respond that rapid action is a virtue, not a vice, in exercising military force.115 Especially as a superpower with global interests and facing global threats, presidential discretion to take rapid military **action** – endowed with what Alexander Hamilton called “[**d]ecision, activity, secrecy, and dispatch**”116 – **best protects American interests**. In either case the emphasis tends overwhelmingly to be placed on actual military engagements with adversaries. Strategists and many political scientists, by contrast, view some of the most significant use of military power as starting well before armed forces clash – and including important cases in which they never actually do. Coercive diplomacy and strategies of threatened force, they recognize, often involve a set of moves and countermoves by opposing sides and third parties before or even without the violent engagement of opposing forces. It is often the parties’ perceptions of anticipated actions and costs, not the actual carrying through of violence, that have the greatest impact on the course of events and resolution or escalation of crises. Instead of a ratchet of escalating hostilities, the flexing of military muscle can increase as well as decrease actual hostilities, inflame as well as stabilize relations with rivals or enemies. Moreover, those effects are determined not just by U.S. moves but by the responses of other parties to them – or even to anticipated U.S. moves and countermoves.117 Indeed, as Schelling observed, strategies of brinkmanship sometimes operate by “the deliberate creation of a recognizable risk of war, a risk that one does not completely control.”118 This insight – that effective strategies of threatened force involve not only great uncertainty about the adversary’s responses but also sometimes involve intentionally creating risk of inadvertent escalation119 – poses a difficult challenge for any effort to cabin legally the President’s power to threaten force in terms of likelihood of war or some due standard of care.120 2. Lawyers’ Selection Problems Methodologically, a lawyerly focus on actual uses of force – a list of which would then commonly be used to consider which ones were or were not authorized by Congress – vastly undercounts the instances in which presidents wield U.S. military might. It is already recognized by some legal scholars that studying actual uses of force risks ignoring instances in which President contemplated force but refrained from using it, whether because of political, congressional, or other constraints.121 The point here is a different one: that some of the most significant (and, in many instances, successful) presidential decisions to threaten force do not show up in legal studies of presidential war powers that consider actual deployment or engagement of U.S. military forces as the relevant data set. Moreover, some actual uses of force, whether authorized by Congress or not, were preceded by threats of force; in some cases these threats may have failed on their own to resolve the crisis, and in other cases they may have precipitated escalation. To the extent that lawyers are interested in understanding from historical practice what war powers the political branches thought they had and how well that understanding worked, they are excluding important cases. Consider, as an illustration of this difference in methodological starting point, that for the period of 1946-1975 (during which the exercise of unilateral Presidential war powers had its most rapid expansion), the Congressional Research Service compilation of instances in which the United States has utilized military forces abroad in situations of military conflict or potential conflict to protect U.S. citizens or promote U.S. interests – which is often relied upon by legal scholars studying war powers – lists only about two dozen incidents.122 For the same time period, the Blechman and Kaplan study of political uses of force (usually threats) – which is often relied upon by political scientists studying U.S. security strategy – includes dozens more data-point incidents, because they divide up many military crises into several discrete policy decisions, because many crises were resolved with threat-backed diplomacy, and because many uses of force were preceded by overt or implicit threats of force.123 Among the most significant incidents studied by Blechman and Kaplan but not included in the Congressional Research Service compilation at all are the 1958-59 and 1961 crises over Berlin and the 1973 Middle East War, during which U.S. Presidents signaled threats of superpower war, and in the latter case signaled particularly a willingness to resort to nuclear weapons.124 Because the presidents did not in the end carry out these threats, these cases lack the sort of authoritative legal justifications or reactions that accompany actual uses of force. It is therefore difficult to assess how the executive branch and congress understood the scope of the President’s war powers in these cases, but historical inquiry would probably show the executive branch’s interpretation to be very broad, even to include full-scale war and even where the main U.S. interest at stake was the very credibility of U.S. defense commitments undergirding its grand strategy, not simply the interests specific to divided Germany and the Middle East region.

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Of course, one might argue that because the threatened military actions were never carried out in these cases, it is impossible to know if the President would have sought congressional authorization or how Congress would have reacted to the use of force; nonetheless, it is easy to see that in crises like these a threat by the President to use force, having put U.S. credibility on the line in addition to whatever other foreign policy stakes were at issues, would have put Congress in a bind. 3. Lawyers’ Mis-Assessment Empirically, analysis of and insights gleaned from any particular incident – which might then be used to evaluate the functional merits of presidential powers – looks very different if one focuses predominantly on the actual use of force instead of considering also the role of threatened force. Take for example, the Cuban Missile Crisis – perhaps the Cold War’s most dangerous event. To the rare extent that they consider domestic legal issues of this crisis at all, lawyers interested in the constitutionality of President Kennedy’s actions generally ask only whether he was empowered to initiate the naval quarantine of Cuba, because that is the concrete military action Kennedy took that was readily observable and that resulted in actual engagement with Soviet forces or vessels – as it happens, very minimal engagement.125 To strategists who study the crisis, however, the naval quarantine is not in itself the key presidential action; after all, as Kennedy and his advisers realized, a quarantine alone could not remove the missiles that were already in Cuba. The most consequential presidential actions were threats of military or even nuclear escalation, signaled through various means including putting U.S. strategic bombers on highest alert.126 The quarantine itself was significant not for its direct military effects but because of its communicative impact in showing U.S. resolve. If one is focused, as lawyers often are, on presidential military action that actually engaged the enemy in combat or nearly did, it is easy to dismiss this case as not very constitutionally significant. If one focuses on it, as strategists and political scientists often do, on nuclear brinkmanship, it is arguably the most significant historical exercise of unilateral presidential powers to affect war and peace.127 Considering again the 1991 Gulf War, most legal scholars would dismiss this instance as constitutionally a pretty uninteresting military conflict: the President claimed unilateral authority to use force, but he eventually sought and obtained congressional authorization for what was ultimately – at least in the short-run – a quite successful war. For the most part this case is therefore neither celebrated nor decried much by either side of legal war powers debates,128 though some congressionalist scholars highlight the correlation of congressional authorization for this war and a successful outcome.129 Political scientists look at the case differently, though. They often study this event not as a successful war but as failed coercive diplomacy, in that the United States first threatened war through a set of dramatically escalating steps that ultimately failed to persuade Saddam Hussein to withdraw from Kuwait.130 Some political scientists even see U.S. legal debate about military actions as an important part of this story, assessing that adversaries pay attention to congressional arguments and moves in evaluating U.S. resolve (an issue taken up in greater detail below) and that congressional opposition to Bush’s initial unilateralism in this case undermined the credibility of U.S. threats.131 Whether one sees the Gulf War as a case of (successful) war, as lawyers usually do, or (unsuccessful) threatened war, as political scientists usually do, colors how one evaluates the outcome and the credit one might attach to some factors such as vocal congressional opposition to initially-unilateral presidential moves. Notice also that legal analysis of Presidential authority to use force is sometimes thought to turn partly on the U.S. security interests at stake, as though those interests are purely contextual and exogenous to U.S. decision-making and grand strategy. In justifying President Obama’s 2011 use of force against the Libyan government, for example, the Justice Department’s Office of Legal Counsel concluded that the President had such legal authority “because he could reasonably determine that such use of force was in the national interest,” and it then went on to detail the U.S. security and foreign policy interests.132 The interests at stake in crises like these, however, are altered dramatically if the President threatens force: doing so puts the credibility of U.S. threats at stake, which is important not only with respect to resolving the crisis at hand but with respect to other potential adversaries watching U.S. actions.133 The President’s power to threaten force means that he may unilaterally alter the costs and benefits of actually using force through his prior actions.134 The U.S. security interests in carrying through on threats are partly endogenous to the strategy embarked upon to address crises (consider, for example, that once President George H.W. Bush placed hundred of thousands of U.S. troops in the Persian Gulf region and issued an ultimatum to Saddam Hussein in 1990, the credibility of U.S. threats and assurances to regional allies were put on the line).135 Moreover, interests at stake in any one crisis cannot simply be disaggregated from broader U.S. grand strategy: if the United States generally relies heavily on threats of force to shape the behavior of other actors, then its demonstrated willingness or unwillingness to carry out a threat and the outcomes of that action affect its credibility in the eyes of other adversaries and allies, too.136 It is remarkable, though in the end not surprising, that the executive branch does not generally cite these credibility interests in justifying its unilateral uses of force. It does cite when relevant the U.S. interest in sustaining the credibility of its formal alliance commitments or U.N. Security Council resolutions, as reasons supporting the President’s constitutional authority to use force.137 The executive branch generally refrains from citing the similar interests in sustaining the credibility of the President’s own threats of force, however, probably in part because doing so would so nakedly expose the degree to which the President’s prior unilateral strategic decisions would tie Congress’s hands on the matter. \* \* \* In sum, lawyers’ focus on actual uses of force – usually in terms of armed clashes with an enemy or the placement of troops into hostile environments – does not account for much vaster ways that President’s wield U.S. military power and it skews the claims legal scholars make about the allocation of war powers between the political branches. A more complete account of constitutional war powers should recognize the significant role of threatened force in American foreign policy. II. Democratic Checks on Threatened Force The previous Parts of this Article showed that, especially since the end of World War II, the United States has relied heavily on strategies of threatened force in wielding its military might – for which credible signals are a necessary element – and that the President is not very constrained legally in any formal sense in threatening war. Drawing on recent political science scholarship, this Part takes some of the major questions often asked by students of constitutional war powers with respect to the actual use of force and reframes them in terms of threatened force. First, as a descriptive matter, in the absence of formal legal checks on the President’s power to threaten war, is the President nevertheless informally but significantly constrained by democratic institutions and processes, and what role does Congress play in that constraint? Second, as a normative matter, what are the strategic merits and drawbacks of this arrangement of democratic institutions and constraints with regard to strategies of threatened force? Third, as a prescriptive matter, although it is not really plausible that Congress or courts would ever erect direct legal barriers to the President’s power to threaten war, how might legal reform proposals to more strongly and formally constrain the President’s power to use force indirectly impact his power to threaten it effectively? For reasons discussed below, I do not consider whether Congress could legislatively restrict directly the President’s power to threaten force or war; in short, I set that issue aside because assuming that were constitutionally permissible, even ardent congressionalists have exhibited no interest in doing so, and instead have focused on legally controlling the actual use of force. Political science insights that bear on these questions emerge from several directions. One is from studies of Congress’ influence on use of force decisions, which usually assume that Congress’s formal legislative powers play only a limited role in this area, and the effects of this influence on presidential decision-making about threatened force. Another is international relations literature on international bargaining138 as well as literature on the theory of democratic peace, the notion that democracies rarely, if ever, go to war with one another.139 In attempting to explain the near-absence of military conflicts between democracies, political scientists have examined how particular features of democratic governments – electoral accountability, the institutionalized mobilization of political opponents, and the diffusion of decision-making authority regarding the use of force among executive and legislative branches – affect decision-making about war.140 These and other studies, in turn, have led some political scientists (especially those with a rational choice theory orientation) to focus on how those features affect the credibility of signals about force that governments send to adversaries in crises.141 My purpose in addressing these questions is to begin painting a more complete and detailed picture of the way war powers operate, or could operate, than one sees when looking only at actual wars and use of force. This is not intended to be a comprehensive account but an effort to synthesize some strands of scholarship from other fields regarding threatened force to inform legal discourse about how war powers function in practice and the strategic implications of reform. The answers to these questions also bear on raging debates among legal scholars on the nature of American executive power and its constraint by law. Initially they seem to support the views of those legal scholars who have long believed that in practice law no longer seriously binds the President with respect to war-making.142 That view has been taken even further recently by Eric Posner and Adrian Vermeule, who argue that “[l]aw does little constraint the modern executive” at all, but also observe that “politics and public opinion” operate effectively to cabin executive powers.143 The arguments offered here, however, do more to support the position of those legal scholars who describe a more complex relationship between law and politics, including that law is constitutive of the processes of political struggle.144 That law helps constitute the processes of political struggles is true of any area of public policy, though, and what is special here is the added importance of foreign audiences – including adversaries and allies, alike – observing and reacting to those politics, too. Democratic Constraints on the Power to the Threaten Force Whereas most lawyers usually begin their analysis of the President’s and Congress’s war powers by focusing on their formal legal authorities, political scientists usually take for granted these days that the President is – in practice – the dominant branch with respect to military crises and that Congress wields its formal legislative powers in this area rarely or in only very limited ways. A major school of thought, however, is that congressional members nevertheless wield significant influence over decisions about force, and that this influence extends to threatened force, so that Presidents generally refrain from threats that would provoke strong congressional opposition. Even without any serious prospect for legislatively blocking the President’s threatened actions, Congress under certain conditions can loom large enough to force Presidents to adjust their policies; even when it cannot, congressional members can oblige the President expend lots of political capital. As Jon Pevehouse and William Howell explain: When members of Congress vocally **oppose a use of force, they undermine the president’s ability to convince** foreign states that he will see a fight through to the end. Sensing hesitation on the part of the United States, **allies may be reluctant to contribute** to a military campaign, **and adversaries are likely to fight harder and longer** when conflict erupts— thereby raising the costs of the military campaign, decreasing the president’s ability to negotiate a satisfactory resolution, and increasing the probability that American lives are lost along the way. Facing a limited band of allies willing to participate in a military venture and an enemy emboldened by domestic critics, presidents may choose to curtail, and even abandon, those military operations that do not involve vital strategic interests. 145 This statement also highlights the important point, alluded to earlier, that force and threatened force are not neatly separable categories. Often limited uses of force are intended as signals of resolve to escalate, and most conflicts involve bargaining in which the threat of future violence – rather than what Schelling calls “brute force”146 – is used to try to extract concessions. The formal participation of political opponents in legislative bodies provides them with a forum for registering dissent to presidential policies of force through such mechanisms floor statements, committee oversight hearings, resolution votes, and funding decisions.147 These official actions prevent the President “from monopolizing the nation’s political discourse” on decisions regarding military actions can thereby make it difficult for the President to depart too far from congressional preferences.148 Members of the political opposition in Congress also have access to resources for gathering policy relevant information from the government that informs their policy preferences. Their active participation in specialized legislative committees similarly gives opponent party members access to fact-finding resources and forums for registering informed dissent from decisions within the committee’s purview.149 As a result, legislative institutions within democracies can enable political opponents to have a more **immediate** and informed **impact** on executive’s decisions regarding force than can opponents among the general public. Moreover, studies suggest that Congress can actively shape media coverage and public support for a president’s foreign policy engagements.150 In short, these findings among political scientists suggest that, even without having to pass legislation or formally approve of actions, Congress often operates as an important check on threatened force by providing the president’s political opponents with a forum for registering dissent from the executive’s decisions regarding force in ways that attach domestic political costs to contemplated military actions or even the threats to use force. Under this logic, Presidents, anticipating dissent, will be more selective in issuing¶ threats in the first place, making only those commitments that would not incite¶ widespread political opposition should the threat be carried through.151 Political¶ opponents within a legislature also have few electoral incentives to collude in an¶ executive’s bluff, and they are capable of expressing opposition to a threatened use of¶ force in ways that could expose the bluff to a threatened adversary.152 This again narrows¶ the President’s range of viable policy options for brandishing military force. Counter-intuitively, given the President’s seemingly unlimited and unchallenged¶ constitutional power to threaten war, it may in some cases be easier for members of¶ Congress to influence presidential decisions to threaten military action than presidential¶ war decisions once U.S. forces are already engaged in hostilities. It is widely believed¶ that once U.S. armed forces are fighting, congress members’ hands are often tied: policy¶ opposition at that stage risks being portrayed as undermining our troops in the field.153¶ Perhaps, it could be argued, the President takes this phenomenon into account and¶ therefore discounts political opposition to threatened force; he can assume that such¶ opposition will dissipate if he carries it through. Even if that is true, before that point¶ occurs, however, members of Congress may have communicated messages domestically¶ and communicated signals abroad that the President will find difficult to counter.154 The bottom line is that a body of recent political science, while confirming the¶ President’s dominant position in setting policy in this area, also reveals that policymaking¶ with respect to threats of force is significantly shaped by domestic politics and¶ that Congress is institutionally positioned to play a powerful role in influencing those¶ politics, even without exercising its formal legislative powers. Given the centrality of¶ threatened force to U.S. foreign policy strategy and security crises, this suggests that the¶ practical war powers situation is not so imbalanced toward the President as many assume. B. Democratic Institutions and the Credibility of Threats A central question among constitutional war powers scholars is whether robust¶ checks – especially congressional ones – on presidential use of force lead to “sound”¶ policy decision-making. Congressionalists typically argue that legislative control over¶ war decisions promotes more thorough deliberation, including more accurate weighing of¶ consequences and gauging of political support of military action.155 Presidentialists¶ usually counter that the executive branch has better information and therefore better¶ ability to discern the dangers of action or inaction, and that quick and decisive military¶ moves are often required to deal with security crises.156 If we are interested in these sorts of functional arguments, then reframing the¶ inquiry to include threatened force prompts critical questions whether such checks also¶ contribute to or detract from effective deterrence and coercive diplomacy and therefore¶ positively or negatively affect the likelihood of achieving aims without resort to war.¶ Here, recent political science provides some reason for optimism, though the scholarship¶ in this area is neither yet well developed nor conclusive. To be sure, “soundness” of policy with respect to force is heavily laden with¶ normative assumptions about war and the appropriate role for the United States in the¶ broader international security system, so it is difficult to assess the merits and¶ disadvantages of constitutional allocations in the abstract. That said, whatever their¶ specific assumptions about appropriate uses of force in mind, constitutional war powers¶ scholars usually evaluate the policy advantages and dangers of decision-making¶ allocations narrowly in terms of the costs and outcomes of actual military engagements¶ with adversaries. The importance of credibility to strategies of threatened force adds important new¶ dimensions to this debate. On the one hand, one might intuitively expect that robust democratic checks would generally be ill-suited for coercive threats and negotiations –¶ that institutional centralization and secrecy of decision-making might better equip nondemocracies¶ to wield threats of force. As Quincy Wright speculated in 1944, autocracies¶ “can use war efficiently and threats of war even more efficiently” than democracies,157¶ especially the American democracy in which vocal public and congressional opposition¶ may undermine threats.158 Moreover, proponents of democratic checks on war powers¶ usually assume that careful deliberation is a virtue in preventing unnecessary wars, but¶ strategists of deterrence and coercion observe that perceived irrationality is sometimes¶ important in conveying threats: “don’t test me, because I might just be crazy enough to¶ do it!”159 On the other hand, some political scientists have recently called into question this¶ view and concluded that the institutionalization of political contestation and some¶ diffusion of decision-making power in democracies of the kind described in the previous¶ section make threats to use force rare but especially credible and effective in resolving¶ international crises without actual resort to armed conflict. In other words, recent¶ arguments in effect turn some old claims about the strategic disabilities of democracies¶ on their heads: whereas it used to be generally thought that democracies were ineffective¶ in wielding threats because they are poor at keeping secrets and their decision-making is¶ constrained by internal political pressures, a current wave of political science accepts this¶ basic description but argues that these democratic features are really strategic virtues.160 Rationalist models of crisis bargaining between states assume that because war is¶ risky and costly, states will be better off if they can resolve their disputes through¶ bargaining rather than by enduring the costs and uncertainties of armed conflict.161¶ Effective bargaining during such disputes – that which resolves the crisis without a resort¶ to force – depends largely on states’ perceptions of their adversary’s capacity to wage an¶ effective military campaign and its willingness to resort to force to obtain a favorable¶ outcome. A state targeted with a threat of force, for example, will be less willing to resist¶ the adversary’s demands if it believes that the adversary intends to wage and is capable of¶ waging an effective military campaign to achieve its ends. In other words, if a state¶ perceives that the threat from the adversary is credible, that state has less incentive to¶ resist such demands if doing so will escalate into armed conflict. The accuracy of such perceptions, however, is often compromised by¶ informational asymmetries that arise from private information about an adversary’s¶ relative military capabilities and resolve that prevents other states from correctly¶ assessing another states’ intentions, as well as by the incentives states have to¶ misrepresent their willingness to fight – that is, to bluff.162 Informational asymmetries¶ increase the potential for misperception and thereby make war more likely; war,¶ consequentially, can be thought of in these cases as a “bargaining failure.”163 Some political scientists have argued in recent decades – contrary to previously common wisdom – that features and constraints of democracies make them better suited than non-democracies to credibly signal their resolve when they threaten force. To bolster their bargaining position, states will seek to generate credible signals of their resolve by taking actions that can enhance the credibility of such threats, such as mobilizing military forces or making “hand-tying” commitments from which leaders cannot back down without suffering considerable political costs domestically.164 These domestic audience costs, according to some political scientists, are especially high for leaders in democratic states, where they may bear these costs at the polls.165 Given the potentially high domestic political and electoral repercussions democratic leaders face from backing down from a public threat, they have considerable incentives to refrain from bluffing. An adversary that understands these political vulnerabilities is thereby more likely to perceive the threats a democratic leader does issue as highly credible, in turn making it more likely that the adversary will yield.166 Other scholars have recently pointed to the special role of legislative bodies in signaling with regard to threatened force. This is especially interesting from the perspective of constitutional powers debates, because it posits a distinct role for Congress – and, again, one that does not necessarily rely on Congress’s ability to pass binding legislation that formally confines the President. Kenneth Schultz, for instance, argues that the open nature of competition within democratic societies ensures that the interplay of opposing parties in legislative bodies over the use of force is observable not just to their domestic publics but to foreign actors; this inherent transparency within democracies – magnified by legislative processes – **provides more information to adversaries** regarding the unity of domestic opponents around a government’s military and foreign policy decisions.167 Political opposition parties can undermine the credibility of some threats by the President to use force if they publicly voice their opposition in committee hearings, public statements, or through other institutional mechanisms. Furthermore, legislative processes – such as debates and hearings – make it difficult to conceal or misrepresent preferences about war and peace. Faced with such institutional constraints, Presidents will incline to be more selective about making such threats and avoid being undermined in that way.168 This restraining effect on the ability of governments to issue threats simultaneously makes those threats that the government issues more credible, if an observer assumes that the President would not be issuing it if he anticipated strong political opposition. Especially when members of the opposition party publicly support an executive’s threat to use force during a crisis, their visible support lends additional credibility to the government’s threat by demonstrating that political conditions domestically favor the use of force should it be necessary.169 In some cases, Congress may communicate greater willingness than the president to use force, for instance through non-binding resolutions.170 Such powerful signals of resolve should in theory make adversaries more likely to back down. The credibility-enhancing effects of legislative constraints on threats are subject to dispute. Some studies question the assumptions underpinning theories of audience costs – specifically the idea that democratic leaders suffer domestic political costs to failing to make good on their threats, and therefore that their threats are especially credible171 – and others question whether the empirical data supports claims that democracies have credibility advantages in making threats.172 Other scholars dispute the likelihood that leaders will really be punished politically for backing down, especially if the threat was not explicit and unambiguous or if they have good policy reasons for doing so.173 Additionally, even if transparency in democratic institutions allows domestic dissent from threats of force to be visible to foreign audiences, it is not clear that adversaries would interpret these mechanisms as political scientists expect in their models of strategic interaction, in light of various common problems of misperception in international relations.174 These disputes are not just between competing theoretical models but also over the links between any of the models and real-world political behavior by states. At this point there remains a dearth of good historical evidence as to how foreign leaders interpret political maneuvers within Congress regarding threatened force. Nevertheless, at the very least, strands of recent political science scholarship cast significant doubt on the intuition that democratic checks are inherently disadvantageous to strategies of threatened force. Quite the contrary, they suggest that legislative checks – or, indeed, even the signaling functions that Congress is institutionally situated to play with respect to foreign audiences interpreting U.S. government moves – can be harnessed in some circumstances to support such strategies. C. Legal Reform and Strategies of Threatened Force Among legal scholars of war powers, the ultimate prescriptive question is whether the President should be constrained more formally and strongly than he currently is by legislative checks, especially a more robust and effective mandatory requirement of congressional authorization to use force. Calls for reform usually take the form of narrowing and better enforcement (by all three branches of government) of purported constitutional requirements for congressional authorization of presidential uses of force or revising and enforcing the War Powers Resolutions or other framework legislation requiring express congressional authorization for such actions.175

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As applied to strategies of threatened force, generally **under these proposals the President would lack authority to make good on them** unilaterally (except in whatever narrow circumstances for which he retains his own unilateral authority, such as deterring imminent attacks on the United States). Whereas legal scholars are consumed with the internal effects of war powers law, such as whether and when it constrains U.S. government decision-making, the analysis contained in the previous section shifts attention externally to whether and when U.S. law might influence decision-making by adversaries, allies, and other international actors. In prescriptive terms, if the President’s power to use force is linked to his ability to threaten it effectively, then any consideration of war powers reform on policy outcomes and longterm interests should include the important secondary effects on deterrent and coercive strategies – and how U.S. legal doctrine is perceived and understood abroad.176 Would stronger requirements for congressional authorization to use force reduce a president’s opportunities for bluffing, and if so would this improve U.S. coercive diplomacy by making ensuing threats more credible? Or would it undermine diplomacy by taking some threats off the table as viable policy options? Would stronger formal legislative powers with respect to force have significant marginal effects on the signaling effects of dissent within Congress, beyond those effects already resulting from open political discourse? These are difficult questions, but the analysis and evidence above helps generate some initial hypotheses and avenues for further research and analysis. One might ask at this point why, though, having exposed as a hole in war powers legal discourse the tendency to overlook threatened force, this Article does not take up whether Congress should assert some direct legislative control of threats – perhaps statutorily limiting the President’s authority to make them or establishing procedural conditions like presidential reporting requirements to Congress. This Article puts such a notion aside for several reasons. First, for reasons alluded to briefly above, such limits would be very constitutionally suspect and difficult to enforce.177 Second, even the most ardent war-power congressionalists do not contemplate such direct limits on the President’s power to threaten; they are not a realistic option for reform. Instead, this Article focuses on the more plausible – and much more discussed – possibility of strengthening Congress’s power over the ultimate decision whether to use force, but augments the usual debate over that question with appreciation for the importance of credible threats. A claim previously advanced from a presidentialist perspective is that stronger legislative checks on war powers is harmful to coercive and deterrent strategies, because it establishes easily-visible impediments to the President’s authority to follow through on threats. This was a common policy argument during the War Powers Resolution debates in the early 1970s. Eugene Rostow, an advocate inside and outside the government for executive primacy, remarked during consideration of legislative drafts that any serious restrictions on presidential use of force would mean in practice that “no President could make a credible threat to use force as an instrument of deterrent diplomacy, even to head off explosive confrontations.”178 He continued: In the tense and cautious diplomacy of our present relations with the Soviet Union, as they have developed over the last twenty-five years, the authority of the President to set clear and silent limits in advance is perhaps **the *most* important** of all the powers in our constitutional armory to prevent confrontations that could **carry nuclear implications**. … [I]t is the **diplomatic power the President needs** most under the circumstance of modern life—the power to make a credible threat to use force in order to prevent a confrontation which might escalate.179 In his veto statement on the War Powers Resolution, President Nixon echoed these concerns, arguing that **the law would undermine the credibility of U.S. deterrent** and coercive threats in the eyes of both adversaries and allies – they would know that presidential authority to use force would expire after 60 days, so absent strong congressional support they could assume U.S. withdrawal at that point.180 In short, those who oppose tying the president’s hands with mandatory congressional authorization requirements to use force sometimes argue that doing so incidentally and dangerously ties his hands in threatening it. A critical assumption here is that presidential flexibility, preserved in legal doctrine, enhances the credibility of presidential threats to escalate.

#### Iran miscalc would spark nuclear war

Ben-Meir, 2/6/2007 (Alon – professor of international relations at the Center for Global Affairs, Ending iranian defiance, United Press International, p. lexis)

That Iran stands today able to challenge or even defy the United States in every sphere of American influence in the Middle East attests to the dismal failure of the Bush administration's policy toward it during the last six years. **Feeling emboldened and unrestrained**, Tehran may, however, miscalculate the consequences of its own actions, which could **precipitate a catastrophic regional war**. The Bush administration has less than a year to rein in Iran's reckless behavior if it hopes to prevent such an ominous outcome and achieve, at least, a modicum of regional stability. By all assessments, Iran has reaped the greatest benefits from the Iraq war. The war's consequences and the American preoccupation with it have provided Iran with an historic opportunity to establish Shiite dominance in the region while aggressively pursuing a nuclear weapon program to deter any challenge to its strategy. Tehran is fully cognizant that the successful pursuit of its regional hegemony has now become intertwined with the clout that a nuclear program bestows. Therefore, it is most unlikely that Iran will give up its nuclear ambitions at this juncture, unless it concludes that the price will be too high to bear. That is, whereas before the Iraq war Washington could deal with Iran's nuclear program by itself, now the Bush administration must also disabuse Iran of the belief that it can achieve its regional objectives with impunity. Thus, while the administration attempts to stem the Sunni-Shiite violence in Iraq to prevent it from engulfing other states in the region, Washington must also take a clear stand in Lebanon. Under no circumstances should Iranian-backed Hezbollah be allowed to topple the secular Lebanese government. If this were to occur, it would trigger not only a devastating civil war in Lebanon but a wider Sunni-Shiite bloody conflict. The Arab Sunni states, especially, Saudi Arabia, Egypt and Jordan, are terrified of this possible outcome. For them Lebanon may well provide the litmus test of the administration's resolve to inhibit Tehran's adventurism but they must be prepared to directly support U.S. efforts. In this regard, the Bush administration must wean Syria from Iran. This move is of paramount importance because not only could Syria end its political and logistical support for Hezbollah, but it could return Syria, which is predominantly Sunni, to the Arab-Sunni fold. President Bush must realize that Damascus' strategic interests are not compatible with Tehran's and the Assad regime knows only too well its future political stability and economic prosperity depends on peace with Israel and normal relations with the United States. President Bashar Assad may talk tough and embrace militancy as a policy tool; he is, however, the same president who called, more than once, for unconditional resumption of peace negotiation with Israel and was rebuffed. The stakes for the United States and its allies in the region are too high to preclude testing Syria's real intentions which can be ascertained only through direct talks. It is high time for the administration to reassess its policy toward Syria and begin by abandoning its schemes of regime change in Damascus. Syria simply matters; the administration must end its efforts to marginalize a country that can play such a pivotal role in changing the political dynamic for the better throughout the region. Although ideally direct negotiations between the United States and Iran should be the first resort to resolve the nuclear issue, as long as Tehran does not feel seriously threatened, it seems unlikely that the clergy will at this stage end the nuclear program. In possession of nuclear weapons Iran will intimidate the larger Sunni Arab states in the region, bully smaller states into submission, threaten Israel's very existence, use oil as a political weapon to blackmail the West and instigate regional proliferation of nuclear weapons' programs. In short, if unchecked, Iran could **plunge the Middle East into** a deliberate or inadvertent **nuclear conflagration**. If we take the administration at its word that it would not tolerate a nuclear Iran and considering these regional implications, Washington is left with no choice but to warn Iran of the severe consequences of not halting its nuclear program.

#### (optional) We control escalation and miscalc ladder

Caves ’10, John P. Caves, Senior Research Fellow in the Center for the Study of Weapons of Mass Destruction at the National Defense University, “Avoiding a Crisis of Confidence in the U.S. Nuclear Deterrent”, <http://www.dtic.mil/cgi-bin/GetTRDoc?AD=ada514285>

Perceptions of a compromised U.S. nuclear deterrent as described above would have profound policy implications, particularly if they emerge at a time when a nucleararmed great power is pursuing a more aggressive strategy toward U.S. allies and partners in its region in a bid to enhance its regional and global clout. ■ A dangerous period of vulnerability would open for the United States and those nations that depend on U.S. protection while the United States attempted to rectify the problems with its nuclear forces. As it would take more than a decade for the United States to produce new nuclear weapons, ensuing events could preclude a return to anything like the status quo ante. ■ The assertive, nuclear-armed great power, and other major adversaries, could be willing to challenge U.S. interests more directly in the expectation that the United States would be less prepared to threaten or deliver a military response that could lead to direct conflict. They will want to keep the United States from reclaiming its earlier power position. ■ Allies and partners who have relied upon explicit or implicit assurances of U.S. nuclear protection as a foundation of their security could lose faith in those assurances. They could compensate by accommodating U.S. rivals, especially in the short term, or acquiring their own nuclear deterrents, which in most cases could be accomplished only over the mid- to long term. A more nuclear world would likely ensue over a period of years. ■ Important U.S. interests could be compromised or abandoned, or a **major war** could occur as adversaries and/or the United States **miscalculate** new boundaries of deterrence and provocation. At worst, war could lead to state-on-state employment of weapons of mass destruction (WMD) on a scale far more catastrophic than what nuclear-armed terrorists alone could inflict. Continuing Salience of Nuclear Weapons Nuclear weapons, like all instruments of national security, are a means to an end— national security—rather than an end in themselves. Because of the catastrophic destruction they can inflict, resort to nuclear weapons should be contemplated only when necessary to defend the Nation’s vital interests, to include the security of our allies, and/or in response to comparable destruction inflicted upon the Nation or our allies, almost certainly by WMD. The retention, reduction, or elimination of nuclear weapons must be evaluated in terms of their contribution to national security, and in particular the extent to which they contribute to the avoidance of circumstances that would lead to their employment. Avoiding the circumstances that could lead to the employment of nuclear weapons involves many efforts across a broad front, many outside the military arena. Among such efforts are reducing the number of nuclear weapons to the level needed for national security; maintaining a nuclear weapons posture that minimizes the likelihood of inadvertent, unauthorized, or illconsidered use; improving the security of existing nuclear weapons and related capabilities; reducing incentives and closing off avenues for the proliferation of nuclear and other WMD to state and nonstate actors, including with regard to fissile material production and nuclear testing; enhancing the means to detect and interdict the transfer of nuclear and other WMD and related materials and capabilities; and strength ening our capacity to defend against nuclear and other WMD use. For as long as the United States will depend upon nuclear weapons for its national security, those forces will need to be reliable, adequate, and credible. Today, the United States fields the most capable strategic nuclear forces in the world and possesses globally recognized superiority in any conventional military battlespace. No state, even a nuclear-armed near peer, rationally would directly challenge vital U.S. interests today for fear of inviting decisive defeat of its conventional forces and risking nuclear escalation from which it could not hope to claim anything resembling victory. But power relationships are never static, and current realities and trends make the scenario described above conceivable unless corrective steps are taken by the current administration and Congress. Consider the challenge posed by China. It is transforming its conventional military forces to be able to project power and compete militarily with the United States in East Asia, 1 and is the only recognized nuclear weapons state today that is both modernizing and expanding its nuclear forces. 2 It weathered the 2008 financial crisis relatively well, avoiding a recession and already resuming robust economic growth. 3 Most economists expect that factors such as openness to foreign investment, high savings rates, infrastructure investments, rising productivity, and the ability to leverage access to a large and growing market in commercial diplomacy are likely to sustain robust economic growth for many years to come, affording China increasing resources to devote to a continued, broadbased modernization and expansion of its military capabilities. In contrast, the 2008 financial crisis was the most severe for the United States since the Great Depression, 4 and it led in 2009 to the largest Federal budget deficit—by far—since the Second World War 5 (much of which is financed by borrowing from China). Continuing U.S. military operations in Iraq and Afghanistan are expensive, as will be the necessary refurbishment of U.S. forces when those con flicts end. Those military expenses, however, are expected to be eclipsed by the burgeoning entitlement costs of the aging U.S. “baby boomer” generation. 6 As The Economist recently observed: China’s military build-up in the past decade has been as spectacular as its economic growth. . . . There are growing worries in Washington, DC, that China’s military power could challenge America’s wider military dominance in the region. China insists there is nothing to worry about. But even if its leadership has no plans to displace American power in Asia . . . America is right to fret this could change. 7 As an emerging nuclear-armed near peer like China narrows the wide military power gap that currently separates it from the United States, Washington could find itself more, rather than less, reliant upon its nuclear forces to deter and contain potential challenges from great power competitors. The resulting security dynamics may resemble the Cold War more than the U.S. “unipolar moment” of the 1990s and early 2000s. Concerns about Longterm Reliability With continuing U.S. dependence upon nuclear forces to deter conflict and contain challenges from (re-)emerging great power(s), perceptions of the reliability, adequacy, and credibility of those forces will determine how well they serve those purposes. Perception is all important when it comes to nuclear weapons, which have not been operationally employed since 1945 and not tested (by the United States) since 1992, and, hopefully, will never have to be employed or tested again. If U.S. nuclear forces are to **deter** other nuclear-armed great powers, the individual weapons must be perceived to work as intended (reliability), the overall forces must be perceived as adequate to deny the adversary the achievement of his goals regardless of his actions (adequacy), and U.S. leadership must be perceived as prepared to employ the forces under conditions that it has communicated via its declaratory policy (credibility) These perceptions must be, of course, those of the leadership of adversaries that we seek to deter (as well as of the allies that we seek to assure), but they also need to be **those of the U.S. leadership** lest our leaders fail to convey the confidence and resolve necessary to shape adversaries’ perceptions to achieve deterrence. Weapons reliability is the essential foundation for deterrence since there can be no adequacy or credibility without it.

#### It makes us engagement sustainable by engaging with our allies and prevents global conflict

Brooks, Ikenberry and Wohlforth ‘13

Stephen Brooks, Associate Professor of Government at Dartmouth College, John Ikenberry, Albert G. Milbank Professor of Politics and International Affairs at Princeton University and Global Eminence Scholar at Kyung Hee University in Seoul, John Wohlforth, Daniel Webster Professor of Government at Dartmouth College, Jan/Feb 2013, Foreign Affairs, Lean Forward, EBSCO

Of course, even if it is true that the costs of deep engagement fall far below what advocates of retrenchment claim, they would not be worth bearing unless they yielded greater benefits. In fact, they do. The most obvious benefit of the current strategy is that it reduces the risk of a dangerous conflict. The United States' security commitments deter states with aspirations to regional hegemony from contemplating expansion and dissuade U.S. partners from trying to solve security problems on their own in ways that would end up threatening other states. Skeptics discount this benefit by arguing that U.S. security guarantees aren't necessary to prevent dangerous rivalries from erupting. They maintain that the high costs of territorial conquest and the many tools countries can use to signal their benign intentions are enough to prevent conflict. In other words, major powers could peacefully manage regional multipolarity without the American pacifier. But that outlook is too sanguine. If Washington got out of East Asia, Japan and South Korea would likely expand their military capabilities and go nuclear, which could provoke a destabilizing reaction from China. It's worth noting that during the Cold War, both South Korea and Taiwan tried to obtain nuclear weapons; the only thing that stopped them was the United States, which used its security commitments to restrain their nuclear temptations. Similarly, were the United States to leave the Middle East, the countries currently backed by Washington--notably, Israel, Egypt, and Saudi Arabia--might act in ways that would intensify the region's security dilemmas. There would even be reason to worry about Europe. Although it's hard to imagine the return of great-power military competition in a post-American Europe, it's not difficult to foresee governments there refusing to pay the budgetary costs of higher military outlays and the political costs of increasing EU defense cooperation. The result might be a continent incapable of securing itself from threats on its periphery, unable to join foreign interventions on which U.S. leaders might want European help, and vulnerable to the influence of outside rising powers. Given how easily a U.S. withdrawal from key regions could lead to dangerous competition, advocates of retrenchment tend to put forth another argument: that such rivalries wouldn't actually hurt the United States. To be sure, few doubt that the United States could survive the return of conflict among powers in Asia or the Middle East--but at what cost? Were states in one or both of these regions to start competing against one another, they would likely boost their military budgets, arm client states, and perhaps even start regional proxy wars, all of which should concern the United States, in part because its lead in military capabilities would narrow. Greater regional insecurity could also produce cascades of nuclear proliferation as powers such as Egypt, Saudi Arabia, Japan, South Korea, and Taiwan built nuclear forces of their own. Those countries' regional competitors might then also seek nuclear arsenals. Although nuclear deterrence can promote stability between two states with the kinds of nuclear forces that the Soviet Union and the United States possessed, things get shakier when there are multiple nuclear rivals with less robust arsenals. As the number of nuclear powers increases, the probability of illicit transfers, irrational decisions, accidents, and unforeseen crises goes up. The case for abandoning the United States' global role misses the underlying security logic of the current approach. By reassuring allies and actively managing regional relations, Washington dampens competition in the world s key areas, thereby preventing the emergence of a hothouse in which countries would grow new military capabilities. For proof that this strategy is working, one need look no further than the defense budgets of the current great powers: on average, since 1991 they have kept their military expenditures as A percentage of GDP to historic lows, and they have not attempted to match the United States' top-end military capabilities. Moreover, all of the world's most modern militaries are U.S. allies, and the United States' military lead over its potential rivals .is by many measures growing. On top of all this, the current grand strategy acts as a hedge against the emergence regional hegemons. Some supporters of retrenchment argue that the U.S. military should keep its forces over the horizon and pass the buck to local powers to do the dangerous work of counterbalancing rising regional powers. Washington, they contend, should deploy forces abroad only when a truly credible contender for regional hegemony arises, as in the cases of Germany and Japan during World War II and the Soviet Union during the Cold War. Yet there is already a potential contender for regional hegemony--China--and to balance it, the United States will need to maintain its key alliances in Asia and the military capacity to intervene there. The implication is that the United States should get out of Afghanistan and Iraq, reduce its military presence in Europe, and pivot to Asia. Yet that is exactly what the Obama administration is doing. MILITARY DOMINANCE, ECONOMIC PREEMINENCE Preoccupied with security issues, critics of the current grand strategy miss one of its most important benefits: sustaining an open global economy and a favorable place for the United States within it. To be sure, the sheer size of its output would guarantee the United States a major role in the global economy whatever grand strategy it adopted. Yet the country's military dominance undergirds its economic leadership. In addition to protecting the world economy from instability, its military commitments and naval superiority help secure the sea-lanes and other shipping corridors that allow trade to flow freely and cheaply. Were the United States to pull back from the world, the task of securing the global commons would get much harder. Washington would have less leverage with which it could convince countries to cooperate on economic matters and less access to the military bases throughout the world needed to keep the seas open. A global role also lets the United States structure the world economy in ways that serve its particular economic interests. During the Cold War, Washington used its overseas security commitments to get allies to embrace the economic policies it preferred--convincing West Germany in the 1960s, for example, to take costly steps to support the U.S. dollar as a reserve currency. U.S. defense agreements work the same way today. For example, when negotiating the 2011 free-trade agreement with South Korea, U.S. officials took advantage of Seoul's desire to use the agreement as a means of tightening its security relations with Washington. As one diplomat explained to us privately, "We asked for changes in labor and environment clauses, in auto clauses, and the Koreans took it all." Why? Because they feared a failed agreement would be "a setback to the political and security relationship." More broadly, the United States wields its security leverage to shape the overall structure of the global economy. Much of what the United States wants from the economic order is more of the same: for instance, it likes the current structure of the World Trade Organization and the International Monetary Fund and prefers that free trade continue. Washington wins when U.S. allies favor this status quo, and one reason they are inclined to support the existing system is because they value their military alliances. Japan, to name one example, has shown interest in the Trans-Pacific Partnership, the Obama administration's most important free-trade initiative in the region, less because its economic interests compel it to do so than because Prime Minister Yoshihiko Noda believes that his support will strengthen Japan's security ties with the United States. The United States' geopolitical dominance also helps keep the U.S. dollar in place as the world's reserve currency, which confers enormous benefits on the country, such as a greater ability to borrow money. This is perhaps clearest with Europe: the EU'S dependence on the United States for its security precludes the EU from having the kind of political leverage to support the euro that the United States has with the dollar. As with other aspects of the global economy, the United States does not provide its leadership for free: it extracts disproportionate gains. Shirking that responsibility would place those benefits at risk. CREATING COOPERATION What goes for the global economy goes for other forms of international cooperation. Here, too, American leadership benefits many countries but disproportionately helps the United States. In order to counter transnational threats, such as terrorism, piracy, organized crime, climate change, and pandemics, states have to work together and take collective action. But cooperation does not come about effortlessly, especially when national interests diverge. The United States' military efforts to promote stability and its broader leadership make it easier for Washington to launch joint initiatives and shape them in ways that reflect U.S. interests. After all, cooperation is hard to come by in regions where chaos reigns, and it flourishes where leaders can anticipate lasting stability. U.S. alliances are about security first, but they also provide the political framework and channels of communication for cooperation on nonmilitary issues. NATO, for example, has spawned new institutions, such as the Atlantic Council, a think tank, that make it easier for Americans and Europeans to talk to one another and do business. Likewise, consultations with allies in East Asia spill over into other policy issues; for example, when American diplomats travel to Seoul to manage the military alliance, they also end up discussing the Trans-Pacific Partnership. Thanks to conduits such as this, the United States can use bargaining chips in one issue area to make progress in others. The benefits of these communication channels are especially pronounced when it comes to fighting the kinds of threats that require new forms of cooperation, such as terrorism and pandemics. With its alliance system in place, the United States is in a stronger position than it would otherwise be to advance cooperation and share burdens. For example, the intelligence-sharing network within NATO, which was originally designed to gather information on the Soviet Union, has been adapted to deal with terrorism. Similarly, after a tsunami in the Indian Ocean devastated surrounding countries in 2004, Washington had a much easier time orchestrating a fast humanitarian response with Australia, India, and Japan, since their militaries were already comfortable working with one another. The operation did wonders for the United States' image in the region. The United States' global role also has the more direct effect of facilitating the bargains among governments that get cooperation going in the first place. As the scholar Joseph Nye has written, "The American military role in deterring threats to allies, or of assuring access to a crucial resource such as oil in the Persian Gulf, means that the provision of protective force can be used in bargaining situations. Sometimes the linkage may be direct; more often it is a factor not mentioned openly but present in the back of statesmen's minds." THE DEVIL WE KNOW Should America come home? For many prominent scholars of international relations, the answer is yes--a view that seems even wiser in the wake of the disaster in Iraq and the Great Recession. Yet their arguments simply don't hold up. There is little evidence that the United States would save much money switching to a smaller global posture. Nor is the current strategy self-defeating: it has not provoked the formation of counterbalancing coalitions or caused the country to spend itself into economic decline. Nor will it condemn the United States to foolhardy wars in the future. What the strategy does do is help prevent the outbreak of conflict in the world's most important regions, keep the global economy humming, and make international cooperation easier. Charting a different course would threaten all these benefits. This is not to say that the United States' current foreign policy can't be adapted to new circumstances and challenges. Washington does not need to retain every commitment at all costs, and there is nothing wrong with rejiggering its strategy in response to new opportunities or setbacks. That is what the Nixon administration did by winding down the Vietnam War and increasing the United States' reliance on regional partners to contain Soviet power, and it is what the Obama administration has been doing after the Iraq war by pivoting to Asia. These episodes of rebalancing belie the argument that a powerful and internationally engaged America cannot tailor its policies to a changing world. A grand strategy of actively managing global security and promoting the liberal economic order has served the United States exceptionally well for the past six decades, and there is no reason to give it up now. The country's globe-spanning posture is the devil we know, and a world with a disengaged America is the devil we don't know. Were American leaders to choose retrenchment, they would in essence be running a massive experiment to test how the world would work without an engaged and liberal leading power. The results could well be disastrous.

#### Realism inevitable and good to solve war

Kaplan 11 (Robert, senior fellow at the Center for a New American Security and author "Libya, Obama and the triumph of realism" Aug 28, [www.ft.com/intl/cms/s/0/a76d2ab4-cf2d-11e0-b6d4-00144feabdc0.html#axzz1WPqHMjK3&utm\_source=twitterfeed&utm\_medium=twitter](http://www.ft.com/intl/cms/s/0/a76d2ab4-cf2d-11e0-b6d4-00144feabdc0.html#axzz1WPqHMjK3&utm_source=twitterfeed&utm_medium=twitter), AD: 11/5/11)

Realism is dead, clamour the cheerleaders of the Arab spring. The collapse of dictatorships in Tunisia, Egypt, and now Libya heralds a new birth of freedom that supposedly consigns realism to the graveyard. But Barack Obama – by taking part in the Libyan operation but not leading it – has been nothing if not a realist. Realism, as a theory of international relations, posits that tragedy is not the triumph of evil over good, but instead the triumph of one good over another that causes suffering. It was the US president’s realist views that led him to argue against taking a leadership role in [Libya](http://www.ft.com/intl/indepth/libya-uprising), to keep America’s powder dry for more important crises to come – a demonstrable good. Realism also keeps Mr Obama from owning post-Gaddafi Libya, which is destined, even in the best of circumstances, to be a weak and fragile state. Here he is supporting democracy where he can, and stability where he must. He provides diplomatic support for protesters in Syria but will not intervene. He longs for a democratic rebellion in Iran but fears such a rebellion in Saudi Arabia. That, coupled with his impatience for troop withdrawals in Afghanistan, implies a rejection of nation-building in the Middle East, so as – in effect – to focus on something more crucial: maintaining US maritime power in Asia. Thus does realism triumph. Realism supposedly died at the end of the cold war, when the spread of free societies across eastern Europe highlighted the role of idealism in foreign policy. But then came the terrorist attacks of September 11 2001, and the debacle of Iraq, and realism rose from the ashes. It will rise again now, given that the Middle East and East Asia are bound to get messier. Today’s attacks on realism are just as spurious as those that came before. It is said the theory failed the US by providing the rationale to support Arab dictators. But for any foreign policy to stay relevant for so long is itself a mark of success. The US also derived great benefits from this policy: stable bilateral relations and Arab-Israeli peace agreements ensued; trade routes in the Mediterranean and Arabian seas, on which global commerce and energy supplies depend, were made secure. More important, the political and technological conditions for democratic change in the Arab world were not propitious until recently, and the US should never be in the business of demanding revolutionary overthrows across a quarter of the earth for years on end. Realism counsels dealing with the material at hand, not seeking perennially to change it from half a world away. There is also the charge that realism is cynical, and does not therefore represent western values. But realism in the service of the national interest is the most consistently humanitarian approach possible – because realism is about the avoidance of war through the maintenance of a balance of power. The humanitarian interventionism in the Balkans notwithstanding, the greatest humanitarian gesture in living memory was US president Richard Nixon’s trip to China in 1972, engineered by Henry Kissinger, his national security adviser. By dropping the notion that Taiwan was the real China, they obtained China’s agreement to stop supporting communist insurgencies throughout south-east Asia. Also, with the US implicitly providing protection against the Soviet Union and an economically resurgent Japan, China was able to devote itself to the peaceful growth that would lift most of Asia out of poverty. As more than a billion people saw their living standards rise, there was a consequent explosion of personal freedoms. Such can be the wages of realism. Declaring realism dead because of events in the Middle East is also to demonstrate profound ignorance about Asia. There, nationalism is on the rise, as are military budgets. A half-dozen rising naval powers, principally China, have competing claims in the energy-rich South China Sea. This is a world of amoral balance-of-power calculations that will help define the 21st century. The futures of Libya, Yemen and Syria will all be decidedly troubled, even after all their dictators are overthrown, while post-Mubarak Egypt is an economic wreck with Nasserite and Islamist tendencies. In truth, the Middle East is undergoing less a democratic revolution than a crisis in central authority. Because instability is a given, realism – which counsels that interests are paramount in facing a multiplicity of situations – will once again prove to be the only credible belief system for those who, like Mr Obama, seek to wield power.

#### (optional) Realism is the most accurate depiction of IR

Walt 10/17 (Stephen M. Walt, “Is the Internet making realism obsolete?”, October 17, 2012)

Is modern media -- the Internet, YouTube, Twitter, and all that other stuff -- making realism obsolete? More specifically, if the essence of realism is the hard-headed pursuit of national interests, and especially the cool and dispassionate weighing of the costs and benefits of different policy choices, then is that approach undermined when policymakers are buffeted by viral videos of tyrannical outrages (e.g., Libya in 2011, Syria today) and well-crafted online campaigns to mobilize support for benevolent intervention? If ordinary citizens can watch carnage unfold wherever it might occur, how can national leaders remain aloof and conduct statecraft in the careful and prudent way that realism recommends? Pretty easily, I'd say, although there will obviously be a few cases where presidents and prime ministers are pushed to take action by public outcry fueled by greater access to information. But on balance, I doubt the greater ease with which information now flows around the world will have a powerful systematic effect on what leaders ultimately decide to do. In fact, this issue is just the latest incarnation of a rather old debate. Walter Lippmann famously argued that public opinion was too fickle to be a reliable guide to policy, and that better-informed elites would have to "manufacture consent" in order to lead effectively. Realists like George Kennan used to worry that democracies were no good at statecraft because public passions would warp the conduct of foreign policy, although other scholars have argued that democracies often out-perform authoritarian states because they are better at correcting their mistakes. Social scientists have long debated whether media coverage has any systematic effect on wartime behavior, military intervention, or other foreign policy elements. Check out the seminal works of Dan Hallin, Lance Bennett, or my colleague Matt Baum for more detailed coverage of this broad issue. Meanwhile, what about the infamous "CNN effect" (or its modern cousin, the "YouTube Effect")? This is the idea that media coverage or internet avalanches can force policymakers to act when they would rather not. Scholarly research on this question suggests that the effect is pretty modest and highly conditional: Media coverage can affect decisions when policymakers are undecided, but it rarely sways them when they have firm views on the proper course of action. And that's just another way of saying that when it is obvious that one should stay out of an ongoing conflict, a lot of lurid media footage and YouTube videos of carnage aren't going to convince national leaders to do something really stupid. There's another reason why the greater transparency that modern media provides does not produce a systematic shift towards intervention and away from realpolitik. Although seeing horrible events live-and-in-person triggers our sympathies and may mobilize activists, it also creates a powerful and vivid impression of just how much of a mess a given society might be. While reinforcing our sense of outrage, in short, such images also highlight the costs and dangers of getting involved. On balance, therefore, the greater availability of images and other unmediated information might even make ill-founded interventions less likely. Furthermore, political leaders of all kinds still prefer to conduct a lot of their business in the dark, especially when the use of force is concerned. Iran and China have tried to make it hard for outsiders to hear about domestic crackdowns, and North Korea remains the poster child for a society that does its best to prevent outside scrutiny. But let's not forget that democratic leaders sometimes prefer to do the nation's business in the dark. Dick Cheney never did tell us who was on that energy task force of his, and the Obama administration still refuses to talk candidly about drone strikes and special forces operations. And remember that infamous Wikileaks video of an Apache helicopter killing a Reuters journalist in Iraq? Those images didn't do anything to encourage public support for the war effort, which is perhaps one reason why the U.S. government launched an all-out assault on Wikileaks itself. Bottom line: The ubiquity of information and the growing ability to see far-flung events for ourselves is undoubtedly having some impact on what we (think we) know about the world, and in some cases may push undecided policymakers in surprising directions. And as I've noted before, the leaders of powerful countries like the United States may be particular vulnerable to such pressures, in part because they've convinced themselves that they have a responsibility to "lead" and in part because the U.S. is so powerful that it is sometimes hard to remember that we can't do everything. But on the whole, the globalization of information doesn't free national leaders from the need to think first and foremost about what is in their own country's interests, and thus to weigh costs, risks, and benefits carefully. In short, realism is not dead.

#### Turn—rejecting strategic predictions of threats makes them inevitable—decisionmakers will rely on preconceived conceptions of threat rather than the more qualified predictions of analysts

**Fitzsimmons, 07** (Michael, “The Problem of Uncertainty in Strategic Planning”, Survival, Winter 06/07)

But handling even this weaker form of uncertainty is still quite challeng- ing. If not sufficiently bounded, a high degree of variability in planning factors can exact a significant price on planning. The complexity presented by great variability strains the cognitive abilities of even the most sophisticated decision- makers.15 And even a robust decision-making process sensitive to cognitive limitations necessarily sacrifices depth of analysis for breadth as variability and complexity grows. It should follow, then, that in planning under conditions of risk, variability in strategic calculation should be carefully tailored to available analytic and decision processes. Why is this important? What harm can an imbalance between complexity and cognitive or analytic capacity in strategic planning bring? Stated simply, where analysis is silent or inadequate, **the personal beliefs of decision-makers** **fill the void**. As political scientist Richard Betts found in a study of strategic sur- prise, in ‘an environment that lacks clarity, abounds with conflicting data, and allows no time for rigorous assessment of sources and validity, ambiguity allows intuition or wishfulness to drive interpretation ... The greater the ambiguity, the greater the impact of preconceptions.’16 The decision-making environment that Betts describes here is one of political-military crisis, not long-term strategic planning. But a strategist who sees uncertainty as the central fact of his environ- ment brings upon himself some of the pathologies of crisis decision-making. He invites ambiguity, takes conflicting data for granted and **substitutes a priori scepticism about the validity of prediction** for time pressure as a rationale for discounting the importance of analytic rigour. It is important not to exaggerate the extent to which data and ‘rigorous assessment’ can illuminate strategic choices. Ambiguity is a fact of life, and scepticism of analysis is necessary. Accordingly, the intuition and judgement of decision-makers will always be vital to strategy, and attempting to subordinate those factors to some formulaic, deterministic decision-making model would be both undesirable and unrealistic. All the same, there is danger in the opposite extreme as well. Without careful analysis of what is relatively likely and what is relatively unlikely, what will be the possible bases for strategic choices? A decision-maker with no faith in prediction is left with little more than a set of worst-case scenarios and his existing beliefs about the world to confront the choices before him. Those beliefs may be more or less well founded, but if they are not made explicit and subject to analysis and debate regarding their application to particular strategic contexts, they remain only beliefs and premises, rather than rational judgements. Even at their best, such decisions are likely to be poorly understood by the organisations charged with their implementation. At their worst, such decisions may be poorly understood by the decision-makers themselves.

#### Lifton’s psychoanalytical understanding of IR is pop psychology – it presents little actual evidence for the existence of the psychological condition and it over-simplifies nuclear attachment as social fantasy.

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The only evidence for numbing in the book is Lifton’s observations of victims in Hiroshima, which are then linked to potential victims of the contemporary nuclear threat. Lifton himself recently associated the thought processes in perpetrating Nazi mass killing, and in contemporary “perpetrators” of the nuclear threat, which would have been very relevant to reference here (Lifton and Markusen, 1990). The tendency throughout Nuclear Madness is to increasingly leave the initial evidence and begin describing events as schizophrenic, neurotic or mad. The mental health metaphors in Nuclear Madness are rooted in pre-1950s psychoanalysis. (Even continual reference to “The bomb” rather than “smart missiles,” for example, is outdated.) Chernus states Psychologists may identify nuclear weapons with interpersonal hostility, dominance needs, repressed rage, or magical defenses against insecurity. Freudians will find a mapping of infantile omnipotence desires. Jungians will find archetypal patterns of all sorts. Theologians will consider the bomb a mapped replication of our traditional image of God. But all will attest the existence of social fantasy. (p. 32. Infantile omnipotence desires? All will attest to the existence of social fantasy? **Nuclear Madness does**, but it **is** surely **a step backwards** for any reader attempting to learn something of explanations in contemporary political psychology. In relying on clinical metaphors from over forty years ago, Chernus has tied his philosophy to a clinical approach with little actual evidence, and which is generally no longer accepted. Psychic numbing and mental illness could be used successfully if not treated as just a metaphorical explanation for nuclear irrationality. This is a difference between Lifton’s (1967) actual psychiatric observations and Chernus’s numbing metaphor. But Nuclear Madness dwells on descriptive images and similes, not actually pursuing responses to the nuclear threat using either side of psychology: (a) the experimental and observational bases, which have been extensively documented, or (b) clinical psychopathology, which would be worth seriously pursuing. One could propose very real psychiatric grounds for the suicidal nature of being a passive bystander or having vested interests in the nuclear arms race (see Charny, 1986). Masking, numbing, rationalizing, or however ignoring the potential for nuclear omnicide is a psychological process that poses a very real threat to human life, and may thus fit the criteria for inclusion as a pathological disorder in the Diagnostic and Statistical Manual of Mental Disorders III (American Psychiatric Association, 1987). People with different political agendas could make completely different conclusions using the material in Nuclear Madness. It is also the case that completely different premises and images could be used to arrive at the same conclusions. A discussion of sexual and pornographic images of the nuclear threat in Rosenbaum (1978) is equally metaphorical. It is descriptive, but not explanatory. Perhaps no real explanation is necessary in Nuclear Madness, though, or even any conclusions on religious thinking or psychological processes. Chernus’s description of “the bomb” as “a symbol of neurotic ambivalence” (p. 67; also 56, 61) is almost just an abstract, artistic image. This would be okay if presented this way in the introduction. As it is, though, we are misled from the title on into thinking that this book will provide an understanding of psychological perceptions and responses to the nuclear threat.

#### Alt to security is worse --- causes more interventionary conflicts

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In chapters 1–3 of this work I argued that there were theoretical limits to critical and emancipatory security theories. In chapters 4–6 I argued that the dominant theoretical and analytical approaches to the Yugoslav break-up and wars took a critical and emancipatory approach to the conflict and how security policy should be. I argued that there were both theoretical limits to these approaches and political limits in terms of the policy prescription of critical approaches. These theoretical approaches posited abstract rights and groups, **failing to engage with the political implications on the ground**. At the same time, I argued that in fact international policy was much closer to that advocated by critical and cosmopolitan theorists than ‘traditional’ or pluralist security policy and that far from being an answer to conflict, this policy served to **undermine local political settlements** and placed the EC in the position of sovereignty. This illustrates that there are political limitations to cosmopolitan policies as advocated by critical and emancipatory theorists. Such policies **undermined existing political frameworks and ultimately the power of people in such situations to exercise any meaningful control over their lives**. In this penultimate chapter I return again to considering the limits to critical security theory more generally in the contemporary security context. I have argued that critical and emancipatory security theory has rested on a trenchant critique of the pluralist security framework. Critical theorists argue that this security framework is both anachronistic and immoral. Critical security theorists argue that their theory should focus on the powerless and excluded and be for the purposes of emancipation. As the state and state-based forms of political organisation are argued to be oppressive and exclusionary, for critical security theorists it is in future developments in the international realm, whether new forms of international organisation or transnational groups or networks, that the agent of emancipation will be found. Yet the context in which critical security theorists are writing is one, as we have seen in chapter 2, in which developments in international and national policy discourse are framed in terms that **cannot be understood in terms of the Cold War pluralist security framework**. Rather, as we have seen in chapter 3, one of the most striking aspects of the contemporary international security problematic seems to be a shift away from, and problematisation of, the old security framework in both international and national security policy discourse. Here, the old pluralist security framework with its underlying commitments of non-intervention and sovereign equality is held to be both anachronistic and immoral. In this chapter I turn to look at some significant aspects of contemporary international security policy and policy discourse in more detail, in particular I will look at the post-Cold War human security framework and briefly at recent military interventions. I will argue that here we can see the political limits to these policies in terms of an orientation of policy around individual rights and freedom at an abstract level, in the absence of a political constituency to **give content** **to those rights and freedoms**. In an international system which is marked by great power inequalities between states, the rejection of the old narrow national interest-based security framework by major international institutions, and the adoption of ostensibly emancipatory policies and policy rhetoric, has the consequence of **allowing international institutions and powerful states a more interventionist role**. This **entrenches international inequality** and allows for a shift towards a hierarchical international order. Rather than empowering, this becomes a situation in which people **are disempowered**, **made wards of court rather than citizens**. Here also we can begin to see the political limits to critical and emancipatory approaches that advocate a transformation of world order into a cosmopolitan order and a shift away from state sovereignty.

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#### Current US Executive defines hostility as Armed Forces engaging in exchanges of fire

Garrison 13 ( Dr. Arthur H. Garrison, Assistant Professor of Criminal Justice at Kutztown University. Dr. Garrison received a B.A. from Kutztown University, M.S. from West Chester University, and a Doctorate of Law and Policy from Northeastern University. Dr. Garrison is author of Supreme Court Jurisprudence in Times of National Crisis, Terrorism, and War: A Historical Perspective (2011) (Lexington Books)., Cumberland Law Review¶ 2012 - 2013¶ Cumberland Law Review¶ 43 Cumb. L. Rev. 375¶ LENGTH: 50426 words ARTICLE: THE HISTORY OF EXECUTIVE BRANCH LEGAL OPINIONS ON THE POWER OF THE PRESIDENT AS COMMANDER-IN-CHIEF FROM WASHINGTON TO OBAMA NAME: ARTHUR H. GARRISON [n1](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.539910.0674947369&target=results_DocumentContent&returnToKey=20_T17871140724&parent=docview&rand=1375061564441&reloadEntirePage=true" \l "n1)

In line with the position of the State Department in the Ford and Reagan Administrations, Koh made clear that "hostilities" can be defined as a situation in which "units of the U.S. Armed Forces are actively engaged in exchanges of fire with opposing units of hostile forces." [n369](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.539910.0674947369&target=results_DocumentContent&returnToKey=20_T17871140724&parent=docview&rand=1375061564441&reloadEntirePage=true" \l "n369) But engagements that include exchanges of fire are not the same because there is a "distinction between full military encounters and more constrained operations, [and] 'intermittent military engagements' do not require withdrawal of forces under the resolution's 60-day rule." [n370](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.539910.0674947369&target=results_DocumentContent&returnToKey=20_T17871140724&parent=docview&rand=1375061564441&reloadEntirePage=true" \l "n370) Koh asserted that this approach to the WPR has been a historical approach by prior administrations for the past "36 years since Leigh and Hoffmann provided their analysis" of the WPR and the Obama Administration "was thus operating within this longstanding tradition of executive branch interpretation when he relied on these understandings in his legal explanation to Congress on June 15, 2011." [n371](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.539910.0674947369&target=results_DocumentContent&returnToKey=20_T17871140724&parent=docview&rand=1375061564441&reloadEntirePage=true" \l "n371) During questioning, Koh made it clear that boots on the ground and risk, per se, does not trigger "hostilities" under the WPR. He explained:¶ But going to the earlier point which you made, which is when someone is firing, when there are boots on the ground, does that per se rise to the level of hostilities, the testimony that I gave points to in prior administrations in situations in Lebanon, [\*474] Grenada, the Persian Gulf tanker controversy, Bosnia, Kosovo, all were circumstances in which there were more casualties, more boots on the ground, many, many hundreds of more munitions dropped, and those were not deemed, under those circumstances to be hostilities. It is on that basis that we have come here saying that we think that this factual situation, unique factual situation, limited in these ways fits within the frame of hostilities as has been understood that therefore it does not trigger the 60-day limit.[n372](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.539910.0674947369&target=results_DocumentContent&returnToKey=20_T17871140724&parent=docview&rand=1375061564441&reloadEntirePage=true" \l "n372) . . . .¶ But I think the critical point here is that what we are arguing here simply is the provisions of the statute from our perspective are not triggered, therefore we don't even get to the question of whether the constitutionality of the statute is in play. We have no intention in this situation to raise that issue, and we are operating as a matter of good faith statutory interpretation based on the very unusual facts present here. [n373](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.539910.0674947369&target=results_DocumentContent&returnToKey=20_T17871140724&parent=docview&rand=1375061564441&reloadEntirePage=true" \l "n373)¶ Koh concluded that there are four questions that aid in determining if the 60-day rule applies to a deployment of U.S. forces into situations that may be hostile: (1) Is the mission limited?; (2) Is exposure to casualties and combat limited?; (3) Is the risk of military escalation limited?; and (4) Is the means or power with which military force is applied limited? [n374](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.539910.0674947369&target=results_DocumentContent&returnToKey=20_T17871140724&parent=docview&rand=1375061564441&reloadEntirePage=true" \l "n374) Koh applied these four criteria and concluded the following: First, the U.S. was providing "a constrained and supporting role in a NATO-led multinational civilian protection operation [with a] limited purpose" tailored by a U.N. National Security Resolution. Second, this involvement "to date . . . ha[s] not involved U.S. casualties or a threat of significant U.S. casualties." Third, the forces used in the action have "not involved the presence of U.S. ground troops, or any significant chance of escalation into a broader conflict." And finally, the situation does not present the kind of open-ended military engagement that produced the WPR (i.e., the history of Vietnam). [n375](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.539910.0674947369&target=results_DocumentContent&returnToKey=20_T17871140724&parent=docview&rand=1375061564441&reloadEntirePage=true" \l "n375) Therefore, "the Libya operation did not fall within the War Powers Resolution's automatic 60-day pullout rule." [n376](http://www.lexisnexis.com.go.libproxy.wfubmc.edu/lnacui2api/frame.do?tokenKey=rsh-20.539910.0674947369&target=results_DocumentContent&returnToKey=20_T17871140724&parent=docview&rand=1375061564441&reloadEntirePage=true" \l "n376)

## Cp

#### This cp is sufficient to solve -

Moze in her 2009 published Dissertation

“A theory of surrender: understanding psychological surrender with comparison to ego defense” A Dissertation submitted to the Faculty of California Institute of Integral Studies. <http://www.doc88.com/p-949564394196.html>

LEGAL AND POLITICAL

Mediation is becoming more popular as a problem-solving process that can avoid the oppositional legal system. Mediators could be informed by the content in this dissertation and determine how it can enhance their capacities to help cliants succeed via mediation. The more that problems can be resolved by meeting Other in curiosity and surrender is developed and unity is promoted. Surrender is part of the process, but its presence does not require pronouncement. If government came to understand squashed curiosity in terms of quantifiable negative outcomes in collective well-being, it is reasonable to believe that government would be interested in hastening to refresh the innate curiousity in people. Creative promotion of socially respectful curiosity could motivate the surrenders that build community and help people reach the upper levels of development more easily; the building up of communities and actualizing of people’s potential would add great benefits to the complex workings of today’s societies. At a minimum, government educational reform designed to sustain and support innate curiosity could have far-reaching positive ripple effects.

## Da

### A2 prolif

#### Prolif impacts outweigh the K and flip ethics

Ford 11

Chris Ford, Senior Fellow at the Hudson Institute in Washington, D.C. He previously served as U.S. Special Representative for Nuclear Nonproliferation, Principal Deputy Assistant Secretary of State, and General Counsel to the U.S. Senate Select Committee on Intelligence, 1/10/11, Havea and Have-Nots: "Unfairness in nuclear Weapons possession," www.newparadigmsforum.com/NPFtestsite/?p=658

First, however, let’s provide some context. As I noted above, it is fascinating that in the long history of military technological have/have not dynamics, the international politics of nuclear weaponry has acquired such a strong flavor of moral critique. To my knowledge, after all, one did not see Xiongnu politics emphasizing how darned unfair it was of those nasty Chinese Emperors to monopolize the presumed secrets of China’s bingjia strategic literature. Nor does the unfairness of Byzantine efforts to control the recipe for Greek Fire seem to have become a prevalent trope of Frankish or Persian diplomacy. “Have nots” have surely always coveted powerful tools possessed by the “haves,” or at least wished that the “haves” did not possess them. It seems pretty unusual, however, for non-possessors to articulate such understandable envy and resentment in the moral language of “unfairness,” and to assume that this presumed injustice should motivate the “haves” to change their behavior. This argument seems to be a curiously modern phenomenon. One might respond that the very specialness of nuclear weapons makes such a position appropriate. After all, while a local monopoly on iron swords may have given the Vikings some advantage in skirmishes with Native Americans in what the Norsemen called Vinland, such technological asymmetry was not strategically decisive. (Indeed, the Vikings seem ultimately to have been pushed out of the New World entirely.) If iron had threatened to offer the Vikings an insuperable advantage, would the Skraelings have been justified in developing a moral language of “have/have not” resentment that demanded either the sharing of iron weaponry or Viking disarmament in the name of achieving a global “iron zero”? I’m skeptical, but for the sake of argument let’s say “maybe.” The argument that nuclear weapons are “special,” however, is a two-edged sword. Perhaps they are indeed so peculiarly potent and militarily advantageous that their asymmetric possession is sufficiently “unfair” to compel sharing or disarmament. Such an argument, however, sits only awkwardly – to say the least – with the simultaneous claim by many advocates of the “have/have not” critique that nuclear weapons have no real utility in the modern world and can therefore safely be abandoned by their possessors. After all, it is hard to paint nuclear weapons as being strategically decisive and useless at the same time. (If they are indeed useless, the conclusion of “unfairness” hardly sounds very compelling. If they aren’t useless, however, it may be appropriately hard to abolish them.) More importantly, any argument about the destructively “special” character of nuclear weaponry cuts against the “unfairness critique” in that it is this very specialness that seems to rob the “have/have not” issue of its moral relevance. Unlike iron swords, the bingjia literature, Greek Fire, or essentially all other past military technologies the introduction of which produced global control/acquisition dynamics, **nuclear weapons** have **introduced existential questions about the future of human civilization which utterly swamp the conventional playground morality of unfair “have/have not” competition. No prior technology held the potential to destroy humanity, making nuclear weapons** – with the possible exception of certain techniques of biological weaponry – **a sui generis case to which the conventional “unfairness” critique simply does not very persuasively apply.** III. Implications Let me be clear about this. The moral critique of nuclear weapons possession may yet speak to the issue of whether anyone should have them. (This is not the place for a discussion of the feasibility of the remedies proposed by the disarmament community, but let us at least acknowledge the existence of a real moral issue.) But this matter has nothing to do with “unfairness” per se – and to the extent that it purports to, one should give it little credence. If indeed nuclear weapons do menace the survival of humanity, it is essentially irrelevant whether their possession is “unfairly” distributed – and it is certainly no solution to make the global balance of weaponry more “fair” by allowing more countries to have them. (Disarmament advocates hope to address the fairness problem by eliminating nuclear weapons, of course, but this is just icing. Disarmament is almost never articulated as being driven primarily by fairness; the critical part of that argument is instead consequentialist, stressing the dangers that any nuclear weapons are said to present.) As a moral critique, in other words, the fair/unfair dichotomy fails to speak intelligibly to the world’s nuclear dilemma. It isn’t really about “fairness” at all. Given the entanglement of nuclear weapons issues with quasi-existential questions potentially affecting the survival of millions or perhaps even billions of people, moreover, **it stands to reason that an “unfair” outcome that nonetheless staves off such horrors is a perfectly good solution**. On this scale, one might say, **non-catastrophe entirely trumps accusations of “unfairness.” Questions of stability are far more important than issues of asymmetric distribution**. This, of course, has powerful implications for nonproliferation policy, because pointing out the hollowness of the “unfairness” argument as applied to nuclear weapons suggests the moral sustainability of nonproliferation even if complete nuclear disarmament cannot be achieved and the world continues to be characterized by inequalities in weapons possession. **We forget this at our collective peril**. Don’t get me wrong. “Unfairness” arguments will presumably continue to have a political impact upon the diplomacy of nuclear nonproliferation, either as a consequence of genuine resentment or as a cynical rationalization for the destabilizing pursuit of dangerous capabilities. (Indeed, one might even go so far as to suspect that the emergence of the “unfairness” critique in modern diplomatic discourse is in some sense partly the result of how morally compelling nonproliferation is, in this context, irrespective of the “fairness” of “have/have not” outcomes. Precisely because **the moral case for nonproliferation-driven inequality is** so **obvious and** so **compelling** if such imbalance serves the interests of strategic stability, perhaps it was necessary to develop a new rationale of “fairness” to help make proliferation aspirations seem more legitimate. Skraelings, one imagines, did not need an elaborate philosophy of “fairness” in order to justify trying to steal iron weapons; the desirability of such tools was simply obvious, and any effort to obtain them unsurprising and not in itself condemnable.) But even in this democratic and egalitarian age, merely to incant the mantra of “unfairness” – or to inveigh against the existence of “haves” when there also exist “have nots” – is not the same thing as having a compelling moral argument. Indeed, I would submit that **we lose our moral bearings if we allow “unfairness” arguments to distract us from what is really important here: substantive outcomes in the global security environment**. “Unfairness,” in other words, is an overrated critique, and “fairness” is an overrated destination. At least where nuclear weapons are concerned, there are more important considerations in play. Let us not forget this.

## case

### Cant solve super power

#### Their approach doesn’t impact politics – only political actions like evaluating the disad solves the superpower syndrome

**Blight, Watson Institute for International Studies Professor, 1986**[James G, Professional Psychologist, Political Psychology, Vol. 7, No4(Dec.,1986), pp.617-660, Accessed: JSTOR]

The interactionists among nuclear depth psychologists hold a much more sophisticated view of the relevance of psychology to alterations they believe may substantially reduce the risk of nuclear war. To interactionists, psychological insights are relevant to nuclear risk reduction mainly in indirect, suggestive ways which depend on the validity of an analogy: between "systems of interaction between people which may be characterized as "certifiably pathological" (Holt, 1984, p. 211), and the defective relationship between the superpowers, which is exhibited in an arms race which, in turn, is believed to drive risk of nuclear war continuously upward. In other words, whereas cognitivists like Caldicott diagnose the arms race psychologically in order to prescribe psychologically, interactionists diagnose psychologically in order to prescribe politically. Interactionists thus seek policies, not therapies, with which to heal what they view as a deeply pathological superpower relationship.

The roster of interactionists contains many of the most eminent American psychiatrists and psychologists, including Morton Deutsch (1983), Erik Erikson (1984), Robert Holt (1984), Robert Jay Lifton (Lifton and Falk, 1982), John Mack (1985a,b), Carl Rogers (1982), and Ralph K. White (1984). Here are characteristic statements from psychiatrist John Mack and psychologist Morton Deutsch on what they regard as the deep psychological problem underlying risk of nuclear war:

...the nuclear weapons competition actually is insane, or, to use the more modern term, psychotic, in some deep, formal or literal sense...In the case of the nuclear arms race, it is not individuals who are psychotic. Rather, the madness resides in collective patterns of thinking and relationships that are poorly adapted to the re- quirements of planetary survival in the nuclear age [Mack, 1985b, p. 53; see also, 1985a]....the United States and the Soviet Union are trapped in a malignant social process giving rise to a web of interactions and defensive maneuvers, which, instead of improving their situations, make them both feel less secure, more vulnerable, and burdened and a threat to one another and to the world at large. (Deutsch, 1983, p. 21)

Interactionists believe they have encountered similarly crazy processes before, in work with families and larger communities, and that is why they feel com- petent to speak out on what they regard as the psychopathology underlying the arms race.

The sort of prescriptions offered by interactionists seem, at first glance, much less reductionistic than those of the cognitivists. Interactionists implicitly try to act on a principle laid down by Stanley Hoffmann in his recent presiden- tial address to the International Society of Political Psychology. According to Hoffmann, "even if one accepts the metaphors of collective disease or pathology, one must understand that **the 'cure' can only be provided by politics"** (Hoffmann, 1986). Thus Mack looks forward to "a process of political maturation" (1985b, p. 53), while Deutsch favors measures by which "mutual security" will replace our present, nearly total dependence upon "na- tional security" (1983, p. 24). Each seeks to articulate political means to transform interactive superpower pathology, end the arms race and eliminate the risk of catastrophic nuclear war. In this way, via the political transfor- mation of the superpower relationship, the interactionists among nuclear depth psychologists seek to alter our manner of thinking in line with Eins- tein's requirements.

While one must acknowledge the primafacie plausibility of the interac- tionist viewpoint, it is still impossible to be optimistic about the probability that interactionists' goals can actually by accomplished. For as Hoffmann (1986) has pointed out, all nuclear depth psychologists are radicals. All believe that risk of nuclear war is primarily a function of a superpower arms race driven by deep, recalcitrant psychopathology. The functional significance of this fact is that any important reduction in the risk of nuclear war is con- tingent upon accomplishing a fundamental alteration in the way the govern- ments of the United States and the Soviet Union relate to each other, and while such an imagined transformation need not necessarily happen im- mediately, or even quickly, any rational evaluation of the prospects for nuclear depth psychology depends decisively upon one's estimate of the pro- bability of discovering a plausible process of goal-directed, radical psychological change on an international scale. For interactionists, this re- quires a political process which can plausibly be predicted to yield a psychological change commensurate with interactionist requirements.

Viewed schematically, there are two possible sources of political move- ment toward radical psychological transformation sought by the interac- tionists. Movement might occur from the bottom-up, in which radical populist episodes in recent Western history would be emulated in the new nuclear con- text. The views of ordinary people, sensing the need for a new way of think- ing about nuclear war and superpower relations, would, in this imagined instance, gradually but completely infiltrate Western political and military establishments. When this occurs, Western political leaders would ask their Soviet counterparts to join them in halting the arms race. The Soviets, reliev- ed, would reciprocate.

Alternatively, one can imagine interactionist goals being accomplished from the top-down. In this scenario, a leader of a superpower seizes a mo- ment ripe for drastic change in superpower relations and takes measures which are unprecedentedly bold, perhaps including unilateral cuts in the nuclear arsenal, or a freeze on the deployment of weapons deemed by the adversary to be particularly useful for a first-strike. The leader's counterpart then reciprocates. Of course, one can imagine the bottom-up and top-down ap- proaches combining in many ways and in different proportions. Yet these must be the broad constituents of any process of change equal to the re- quirements of the interactionists.

The key issue, however, is whether we should reasonably expect such processes actually to lead to the desired results: the end of the arms race and massive reduction in the risk of nuclear war. The answer is that we should not, and in arriving at this answer we may notice that the first-blush plausibili- ty of the interactionists' program begins to collapse.

First, on the prospects for movement from the bottom-up: There is ab- solutely no evidence that grass-roots movements in the nuclear age have had the slightest impact on the direction and intensity of the nuclear arms com- petition (Betts, 1984). Quite the contrary, in fact. In recent years, for exam- pie, the Freeze Movement, begun with high hopes and much fanfare in the early 1980s, appears already to be passing into a rapid demise without anything resembling even a partial freeze anywhere in sight (Klare, 1985). It is simply a fact that, as Yorick Blumenfeld, a writer very sympathetic to radical nuclear politics, wrote recently, "The peace movement has had no visible impact on the scale or speed of the arms race" (1985, p. 44). This has been true of all such movements in the nuclear age and, unless interac- tionists can find a way plausibly to argue that the future of bottom-up transformation will be the inverse of the past, there is no reason for optimism.

The same holds true for the top-down approach. There is simply no precedent for what the interactionists must try to envision and no reason to suppose a new precedent will be set. Morton Deutsch, for example, argues that the superpower psychopathology could eventually be eliminated if only "a bold and courageous American leadership would take a risk for peace...[and] announce its determination to end the crazy arms race" (1983, p. 23). But consider the limiting case so far of top-down initiatives: Presi- dent Kennedy's announcement on June 10, 1963, that the United States would thereafter forego atmospheric testing of nuclear weapons so long as the other nuclear powers (the Soviet Union and Great Britain) did likewise. Psychologist Carl Rogers has argued that this bold move, combined with the Limited Test Ban Treaty which followed, is the prototype of the sort of process needed to begin to cure the pathological superpower relationship (Rogers, 1982, pp. 12-13).

Yet nothing remotely resembling any such radical transformation ac- tually occurred. In fact, the event which probably contributed most to creating a need for a "thaw" in the cold war-the terrifying Cuban missile crisis of October, 1962-was also, paradoxically, a significant point of origin for the nuclear arms competition now so greatly feared by nuclear depth psychologists. For while one Soviet reaction to that near miss was a certain amount of increased receptivity to President Kennedy's proposal for an at- mospheric test ban, yet another was probably the initiation (or at least the acceleration) of a massive Soviet nuclear arms buildup that, a generation later, continues unabated (Trachtenberg, 1985). Thus, viewed in their full context, the events of 1963 were, in relation to the goals of the interactionists, utterly equivocal and cannot plausibly be regarded collectively as a potential point of departure for ending the arms race. They may in fact have contributed more to the cause of it than to some imagined cure.

### Public backlash

#### Anti-terrorist sentiment is engrained in American public

Weber 2/9/13 (Valerie, The Political Bullion, "Drones and the War on Terror")

As a response to the 9/11 terrorist attacks, the United States military began equipping drones with weapons. These combat drones were first used in 2002 with the intention of taking out Al Qaeda members through remote-censored target-to-kill missions, and have since then been increasingly employed in the war on terror.¶ While the deployment of combat drones falls within the legal realm in an established warzone such as Afghanistan, the legitimacy of drone warfare may no longer hold in Pakistan, where issues of legality is much more obscure.¶ Justified by the terrorist attacks on 9/11, the current drone strikes in Pakistan are only legal under the assertion that the United States is acting in self defense – one of the two exceptions to the UN Charter, which otherwise makes direct combat on another sovereign state an international illegality issue (The other legal loophole being the country’s consent – which the US does not have).¶ While anti-terrorism has become an engrained part of what it means to be an American, and has made it impossible to ease sanctions on possible terrorists, the justification that the US is acting in self-defense and can therefore declare drone warfare on Pakistan no longer stands on a solid legal foundation – especially once you leave American soil.¶ The United States is the only country in which the majority of the population supports the drone strikes in Pakistan.

# 1nr

### UQ 1

#### Obama solves superpower syndrome --- this is their author --- only a risk the plan triggers more backlash

Robert J. Lifton 11, aff guy, 2011, Witness to an Extreme Century: A Memoir, p. 405-406

With all of the American angst during the first year or so of the Obama administration, one may readily forget the power of the historical moment of his election in 2008. BJ and I had a few friends in to watch the returns on the sleek television set in our living room, which we had purchased four years earlier for a similar gathering that had resulted in a roomful of despair and suspicion of fraud in relation to the Bush victory. But this time, in 2008, the television set did not betray us, and my reaction of not just joy but ecstasy, including tears, was hardly mine alone. What was special to me, though, was the quick realization that the outcome meant an end to the country's superpower syndrome. But was that the case? Only partly, it turns out. Certainly Obama and his administration have renounced the principle of American omnipotence in favor of more modest claims about our capacities and influence in the world. Apocalypticism and totalistic behavior have given way to something closer to Camus's "philosophy of limits" with an acceptance of ambiguity, nuance, and complexity. And most important, there has been a specific rejection of nuclearism and a call for abolition of the weapons.

Yet despite all that, the syndrome lingers in crucial areas that specifically connect with my work. Concerning nuclear abolition, Obama has not followed through with clear American policies, despite an impressive convocation of world leaders on the subject of nuclear danger. On revelations of torture, and more recently of illegitimate medical experiments in relation to torture, Obama has mostly tried to sidestep the issue and avoid legal culpability of those involved. Finally, his decision to send added troops to Afghanistan seems to me to be the stuff of war-making, and atrocity-producing, blunder. In all three cases there is a certain clinging to the very American omnipotence being renounced. I have found myself torn between joining a considerable segment of the left in a condemnation of shortcomings that perpetuate elements of the superpower syndrome, and an alternative inclination to defend Obama as an incremental reformer who needs more time.

I took the latter position in a series of discussions with Howard Zinn, who denounced Obama as "a Chicago politician" and a hypocrite. I still don't agree with that judgment but I am also willing to take a public stand of strong opposition to Obama policies on Afghanistan and on American torture and recently revealed experimentation. Yet I remain sensitive as well to the importance of supporting the Obama administration in the face of new waves of right-wing American totalism and potential violence in the backlash over the election of our first African-American president.

**We have learned the lessons of failed intervention- political and economic incentives means we will avoid starting protracted wars**

Mandelbaum, 11 – John Hopkins University International Studies professor

[Michael, "CFR 90th Anniversary Series on Renewing America: American Power and Profligacy," CFR, 1-18-11, www.cfr.org/united-states/cfr-90th-anniversary-series-renewing-america-american-power-profligacy/p23828?cid=rss-fullfeed-cfr\_90th\_anniversary\_series\_on-011811&utm\_source=feedburner&utm\_medium=feed&utm\_campaign=Feed:+cfr\_main+(CFR.org+-+Main+Site+Feed, accessed 9-23-13, mss]

HAASS: Michael, I think I know the answer to this question, but let me ask you anyhow, which is, the last 10 years of American foreign policy has been dominated by two extremely expensive interventions, one in Iraq, one now in Afghanistan. Will this sort of pressure both accelerate the end, particularly of Afghanistan? But, more important, will this now -- is this the end of that phase of what we might call "discretionary American interventions?" Is this basically over? MANDELBAUM: Let's call them wars of choice. (Laughter.) HAASS: I was trying to be uncharacteristically self-effacing here. But clearly it didn't hold. Okay. MANDELBAUM: I think it is, Richard. And I think that this period really goes back two decades. I think the wars or the interventions in Somalia, in Bosnia, in Kosovo, in Haiti belong with the interventions in Afghanistan and Iraq, although they were undertaken by different administrations for different reasons, and had different costs. But all of them ended up in the protracted, unexpected, unwanted and expensive task of nation building. Nation building has never been popular. The country has never liked it. It likes it even less now. And I think **we're not going to do it again**. We're not going to do it because there won't be enough money. We're not going to do it because there will be other demands on the public purse. We won't do it because we'll be busy enough doing the things that I think ought to be done in foreign policy. And we won't do it because it will be clear to politicians that the range of legitimate choices that they have in foreign policy will have narrowed and will exclude interventions of that kind. So I believe and I say in the book that the last -- the first two post-Cold War decades can be seen as a single unit. And that unit has come to an end.

**They reduce the complexity of executive decision-making- Syria proves Obama is preserving the flexibility to accomplish war-fighting objectives but not abandoning the political process**

Savage, 13 -- NYT reporter

[Charlie, master's degree in 2003 from Yale Law School,, recipient of the 2007 Pulitzer Prize for national reporting on the issue of Presidential Signing Statements, specifically the use of such statements by the Bush administration, "Obama Tests Limits of Power in Syrian Conflict," NYT, 9-8-13, www.nytimes.com/2013/09/09/world/middleeast/obama-tests-limits-of-power-in-syrian-conflict.html?pagewanted=all&\_r=1&, accessed 9-23-13, mss]

In asking Congress to authorize an attack on Syria over claims it used chemical weapons, President Obama has chosen to involve lawmakers in deciding whether to undertake a military intervention that in some respects resembles the limited types that many presidents — Ronald Reagan in Grenada, Bill Clinton in Kosovo and even Mr. Obama in Libya — have launched on their own. On another level, the proposed strike is unlike anything that has come before — an attack inside the territory of a sovereign country, without its consent, without a self-defense rationale and without the authorization of the United Nations Security Council or even the participation of a multilateral treaty alliance like NATO, and for the purpose of punishing an alleged war crime that has already occurred rather than preventing an imminent disaster. The contrasting moves, ceding more of a political role to Congress domestically while expanding national war powers on the international stage, **underscore the complexity of** Mr. **Obama’s** **approach** to the Syrian crisis. His administration pressed its case on Sunday, saying it had won Saudi backing for a strike, even as the Syrian president warned he would retaliate. Mr. Obama’s strategy ensures that no matter what happens, the crisis is likely to create an important precedent in the often murky legal question of when presidents or nations may lawfully use military force.

### UQ 2

War is at its lowest level in history because of US primacy---best statistical studies prove heg solves war because it makes democratic peace resilient and globalization sustainable---it’s the deeper cause of proximate checks against war

Owen ‘11 (John M. Owen Professor of Politics at University of Virginia PhD from Harvard "DON’T DISCOUNT HEGEMONY" Feb 11 www.cato-unbound.org/2011/02/11/john-owen/dont-discount-hegemony/

Andrew Mack and his colleagues at the Human Security Report Project are to be congratulated. Not only do they present a study with a striking conclusion, driven by data, free of theoretical or ideological bias, but they also do something quite unfashionable: they bear good news. Social scientists really are not supposed to do that. Our job is, if not to be Malthusians, then at least to point out disturbing trends, looming catastrophes, and the imbecility and mendacity of policy makers. And then it is to say why, if people listen to us, things will get better. We do this as if our careers depended upon it, and perhaps they do; for if all is going to be well, what need then for us? Our colleagues at Simon Fraser University are brave indeed. That may sound like a setup, but it is not. I shall challenge neither the data nor the general conclusion that violent conflict around the world has been decreasing in fits and starts since the Second World War. When it comes to violent conflict among and within countries, things have been getting better. (The trends have not been linear—Figure 1.1 actually shows that the frequency of interstate wars peaked in the 1980s—but the 65-year movement is clear.) Instead I shall accept that Mack et al. are correct on the macro-trends, and focus on their explanations they advance for these remarkable trends. With apologies to any readers of this forum who recoil from academic debates, this might get mildly theoretical and even more mildly methodological. Concerning international wars, one version of the “nuclear-peace” theory is not in fact laid to rest by the data. It is certainly true that nuclear-armed states have been involved in many wars. They have even been attacked (think of Israel), which falsifies the simple claim of “assured destruction”—that any nuclear country A will deter any kind of attack by any country B because B fears a retaliatory nuclear strike from A. But the most important “nuclear-peace” claim has been about mutually assured destruction, which obtains between two robustly nuclear-armed states. The claim is that (1) rational states having second-strike capabilities—enough deliverable nuclear weaponry to survive a nuclear first strike by an enemy—will have an overwhelming incentive not to attack one another; and (2) we can safely assume that nuclear-armed states are rational. It follows that states with a second-strike capability will not fight one another. Their colossal atomic arsenals neither kept the United States at peace with North Vietnam during the Cold War nor the Soviet Union at peace with Afghanistan. But the argument remains strong that those arsenals did help keep the United States and Soviet Union at peace with each other. Why non-nuclear states are not deterred from fighting nuclear states is an important and open question. But in a time when calls to ban the Bomb are being heard from more and more quarters, we must be clear about precisely what the broad trends toward peace can and cannot tell us. They may tell us nothing about why we have had no World War III, and little about the wisdom of banning the Bomb now. Regarding the downward trend in international war, Professor Mack is friendlier to more palatable theories such as the “democratic peace” (democracies do not fight one another, and the proportion of democracies has increased, hence less war); the interdependence or “commercial peace” (states with extensive economic ties find it irrational to fight one another, and interdependence has increased, hence less war); and the notion that people around the world are more anti-war than their forebears were. Concerning the downward trend in civil wars, he favors theories of economic growth (where commerce is enriching enough people, violence is less appealing—a logic similar to that of the “commercial peace” thesis that applies among nations) and the end of the Cold War (which end reduced superpower support for rival rebel factions in so many Third-World countries). These are all plausible mechanisms for peace. What is more, none of them excludes any other; all could be working toward the same end. That would be somewhat puzzling, however. Is the world just lucky these days? How is it that an array of peace-inducing factors happens to be working coincidentally in our time, when such a magical array was absent in the past? The answer may be that one or more of these mechanisms reinforces some of the others, or perhaps some of them are mutually reinforcing. Some scholars, for example, have been focusing on whether economic growth might support democracy and vice versa, and whether both might support international cooperation, including to end civil wars. We would still need to explain how this charmed circle of causes got started, however. And here let me raise another factor, perhaps even less appealing than the “nuclear peace” thesis, at least outside of the United States. That factor is what international relations scholars call hegemony—specifically American hegemony**.** A theory that many regard as discredited, but that refuses to go away, is called hegemonic stability theory. The theory emerged in the 1970s in the realm of international political economy. It asserts that for the global economy to remain open—for countries to keep barriers to trade and investment low—one powerful country must take the lead. Depending on the theorist we consult, “taking the lead” entails paying for global public goods (keeping the sea lanes open, providing liquidity to the international economy), coercion (threatening to raise trade barriers or withdraw military protection from countries that cheat on the rules), or both. The theory is skeptical that international cooperation in economic matters can emerge or endure absent a hegemon. The distastefulness of such claims is self-evident: they imply that it is good for everyone the world over if one country has more wealth and power than others. More precisely, they imply that it has been good for the world that the United States has been so predominant. There is no obvious reason why hegemonic stability theory could not apply to other areas of international cooperation, including in security affairs, human rights, international law, peacekeeping (UN or otherwise), and so on. What I want to suggest here—suggest, not test—is that American hegemony might just be a deep cause of the steady decline of political deaths in the world. How could that be? After all, the report states that United States is the third most war-prone country since 1945. Many of the deaths depicted in Figure 10.4 were in wars that involved the United States (the Vietnam War being the leading one). Notwithstanding politicians’ claims to the contrary, a candid look at U.S. foreign policy reveals that the country is as ruthlessly self-interested as any other great power in history. The answer is that U.S. hegemony might just be a deeper cause of the proximate causes outlined by Professor Mack. Consider economic growth and openness to foreign trade and investment, which (so say some theories) render violence irrational. American power and policies may be responsible for these in two related ways. First, at least since the 1940s Washington has prodded other countries to embrace the market capitalism that entails economic openness and produces sustainable economic growth. The United States promotes capitalism for selfish reasons, of course: its own domestic system depends upon growth, which in turn depends upon the efficiency gains from economic interaction with foreign countries, and the more the better. During the Cold War most of its allies accepted some degree of market-driven growth. Second, the U.S.-led western victory in the Cold War damaged the credibility of alternative paths to development—communism and import-substituting industrialization being the two leading ones—and left market capitalism the best model. The end of the Cold War also involved an end to the billions of rubles in Soviet material support for regimes that tried to make these alternative models work. (It also, as Professor Mack notes, eliminated the superpowers’ incentives to feed civil violence in the Third World.) What we call globalization is caused in part by the emergence of the United States as the global hegemon. The same case can be made, with somewhat more difficulty, concerning the spread of democracy. Washington has supported democracy only under certain conditions—the chief one being the absence of a popular anti-American movement in the target state—but those conditions have become much more widespread following the collapse of communism. Thus in the 1980s the Reagan administration—the most anti-communist government America ever had—began to dump America’s old dictator friends, starting in the Philippines. Today Islamists tend to be anti-American, and so the Obama administration is skittish about democracy in Egypt and other authoritarian Muslim countries. But general U.S. material and moral support for liberal democracy remains strong.

No risk of their heg bad turns---US engagement and reintervention are inevitable---it’s only a question of making it effective---the plan prevents failed engagement that triggers their turns

Kagan 11 (Robert, contributing editor to The Weekly Standard and a senior fellow in foreign policy at the Brookings Institution. "The Price of Power" Jan 24 Vol 16 No18 [www.weeklystandard.com/articles/price-power\_533696.html?page=3](http://www.weeklystandard.com/articles/price-power_533696.html?page=3), AD: 11/5/11) jl

In theory, the United States could refrain from intervening abroad. But, in practice, will it? Many assume today that the American public has had it with interventions, and Alice Rivlin certainly reflects a strong current of opinion when she says that “much of the public does not believe that we need to go in and take over other people’s countries.” That sentiment has often been heard after interventions, especially those with mixed or dubious results. It was heard after the four-year-long war in the Philippines, which cost 4,000 American lives and untold Filipino casualties. It was heard after Korea and after Vietnam. It was heard after Somalia. Yet the reality has been that after each intervention, the sentiment against foreign involvement has faded, and the United States has intervened again. Depending on how one chooses to count, the United States has undertaken roughly 25 overseas interventions since 1898: Cuba, 1898 The Philippines, 1898-1902 China, 1900 Cuba, 1906 Nicaragua, 1910 & 1912 Mexico, 1914 Haiti, 1915 Dominican Republic, 1916 Mexico, 1917 World War I, 1917-1918 Nicaragua, 1927 World War II, 1941-1945 Korea, 1950-1953 Lebanon, 1958 Vietnam, 1963-1973 Dominican Republic, 1965 Grenada, 1983 Panama, 1989 First Persian Gulf war, 1991 Somalia, 1992 Haiti, 1994 Bosnia, 1995 Kosovo, 1999 Afghanistan, 2001-present Iraq, 2003-present That is one intervention every 4.5 years on average. Overall, the United States has intervened or been engaged in combat somewhere in 52 out of the last 112 years, or roughly 47 percent of the time. Since the end of the Cold War, it is true, the rate of U.S. interventions has increased, with an intervention roughly once every 2.5 years and American troops intervening or engaged in combat in 16 out of 22 years, or over 70 percent of the time, since the fall of the Berlin Wall. The argument for returning to “normal” begs the question: What is normal for the United States? The historical record of the last century suggests that it is not a policy of nonintervention. This record ought to raise doubts about the theory that American behavior these past two decades is the product of certain unique ideological or doctrinal movements, whether “liberal imperialism” or “neoconservatism.” Allegedly “realist” presidents in this era have been just as likely to order interventions as their more idealistic colleagues. George H.W. Bush was as profligate an intervener as Bill Clinton. He invaded Panama in 1989, intervened in Somalia in 1992—both on primarily idealistic and humanitarian grounds—which along with the first Persian Gulf war in 1991 made for three interventions in a single four-year term. Since 1898 the list of presidents who ordered armed interventions abroad has included William McKinley, Theodore Roose-velt, William Howard Taft, Woodrow Wilson, Franklin Roosevelt, Harry Truman, Dwight Eisenhower, John F. Kennedy, Ronald Reagan, George H.W. Bush, Bill Clinton, and George W. Bush. One would be hard-pressed to find a common ideological or doctrinal thread among them—unless it is the doctrine and ideology of a mainstream American foreign policy that leans more toward intervention than many imagine or would care to admit. Many don’t want to admit it, and the only thing as consistent as this pattern of American behavior has been the claim by contemporary critics that it is abnormal and a departure from American traditions. The anti-imperialists of the late 1890s, the isolationists of the 1920s and 1930s, the critics of Korea and Vietnam, and the critics of the first Persian Gulf war, the interventions in the Balkans, and the more recent wars of the Bush years have all insisted that the nation had in those instances behaved unusually or irrationally. And yet the behavior has continued. To note this consistency is not the same as justifying it. The United States may have been wrong for much of the past 112 years. Some critics would endorse the sentiment expressed by the historian Howard K. Beale in the 1950s, that “the men of 1900” had steered the United States onto a disastrous course of world power which for the subsequent half-century had done the United States and the world no end of harm. But whether one lauds or condemns this past century of American foreign policy—and one can find reasons to do both—the fact of this consistency remains. It would require not just a modest reshaping of American foreign policy priorities but a sharp departure from this tradition to bring about the kinds of changes that would allow the United States to make do with a substantially smaller force structure. Is such a sharp departure in the offing? It is no doubt true that many Americans are unhappy with the on-going warfare in Afghanistan and to a lesser extent in Iraq, and that, if asked, a majority would say the United States should intervene less frequently in foreign nations, or perhaps not at all. It may also be true that the effect of long military involvements in Iraq and Afghanistan may cause Americans and their leaders to shun further interventions at least for a few years—as they did for nine years after World War I, five years after World War II, and a decade after Vietnam. This may be further reinforced by the difficult economic times in which Americans are currently suffering. The longest period of nonintervention in the past century was during the 1930s, when unhappy memories of World War I combined with the economic catastrophe of the Great Depression to constrain American interventionism to an unusual degree and produce the first and perhaps only genuinely isolationist period in American history. So are we back to the mentality of the 1930s? It wouldn’t appear so. There is no great wave of isolationism sweeping the country. There is not even the equivalent of a Patrick Buchanan, who received 3 million votes in the 1992 Republican primaries. Any isolationist tendencies that might exist are severely tempered by continuing fears of terrorist attacks that might be launched from overseas. Nor are the vast majority of Americans suffering from economic calamity to nearly the degree that they did in the Great Depression. Even if we were to repeat the policies of the 1930s, however, it is worth recalling that the unusual restraint of those years was not sufficient to keep the United States out of war. On the contrary, the United States took actions which ultimately led to the greatest and most costly foreign intervention in its history. Even the most determined and in those years powerful isolationists could not prevent it. Today there are a number of obvious possible contingencies that might lead the United States to substantial interventions overseas, notwithstanding the preference of the public and its political leaders to avoid them. Few Americans want a war with Iran, for instance. But it is not implausible that a president—indeed, this president—might find himself in a situation where military conflict at some level is hard to avoid. The continued success of the international sanctions regime that the Obama administration has so skillfully put into place, for instance, might eventually cause the Iranian government to lash out in some way—perhaps by attempting to close the Strait of Hormuz. Recall that Japan launched its attack on Pearl Harbor in no small part as a response to oil sanctions imposed by a Roosevelt administration that had not the slightest interest or intention of fighting a war against Japan but was merely expressing moral outrage at Japanese behavior on the Chinese mainland. Perhaps in an Iranian contingency, the military actions would stay limited. But perhaps, too, they would escalate. One could well imagine an American public, now so eager to avoid intervention, suddenly demanding that their president retaliate. Then there is the possibility that a military exchange between Israel and Iran, initiated by Israel, could drag the United States into conflict with Iran. Are such scenarios so farfetched that they can be ruled out by Pentagon planners? Other possible contingencies include a war on the Korean Peninsula, where the United States is bound by treaty to come to the aid of its South Korean ally; and possible interventions in Yemen or Somalia, should those states fail even more than they already have and become even more fertile ground for al Qaeda and other terrorist groups. And what about those “humanitarian” interventions that are first on everyone’s list to be avoided? Should another earthquake or some other natural or man-made catastrophe strike, say, Haiti and present the looming prospect of mass starvation and disease and political anarchy just a few hundred miles off U.S. shores, with the possibility of thousands if not hundreds of thousands of refugees, can anyone be confident that an American president will not feel compelled to send an intervention force to help? Some may hope that a smaller U.S. military, compelled by the necessity of budget constraints, would prevent a president from intervening. More likely, however, it would simply prevent a president from intervening effectively. This, after all, was the experience of the Bush administration in Iraq and Afghanistan. Both because of constraints and as a conscious strategic choice, the Bush administration sent too few troops to both countries. The results were lengthy, unsuccessful conflicts, burgeoning counterinsurgencies, and loss of confidence in American will and capacity, as well as large annual expenditures. Would it not have been better, and also cheaper, to have sent larger numbers of forces initially to both places and brought about a more rapid conclusion to the fighting? The point is, it may prove cheaper in the long run to have larger forces that can fight wars quickly and conclusively, as Colin Powell long ago suggested, than to have smaller forces that can’t. Would a defense planner trying to anticipate future American actions be wise to base planned force structure on the assumption that the United States is out of the intervention business? Or would that be the kind of penny-wise, pound-foolish calculation that, in matters of national security, can prove so unfortunate? The debates over whether and how the United States should respond to the world’s strategic challenges will and should continue. Armed interventions overseas should be weighed carefully, as always, with an eye to whether the risk of inaction is greater than the risks of action. And as always, these judgments will be merely that: judgments, made with inadequate information and intelligence and no certainty about the outcomes. No foreign policy doctrine can avoid errors of omission and commission. But history has provided some lessons, and for the United States the lesson has been fairly clear: The world is better off, and the United States is better off, in the kind of international system that American power has built and defended.

Wars are decreasing

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The good news does not stop there. Buried beneath the daily stories about suicide bombings and insurgency movements is an underappreciated but encouraging fact: The world has somehow become a more peaceful place. A little-noticed headline on an Associated Press story a while back reported, "War declining worldwide, studies say." In 2006, a survey by the Stockholm International Peace Research Institute found that the number of armed conflicts around the world has been in decline for the past half-century. Since the early 1990s, ongoing conflicts have dropped from 33 to 17, with all of them now civil conflicts within countries. The Institute's latest report found that 2005 marked the second year in a row that no two nations were at war with one another. What a remarkable and wonderful fact. The death toll from war has also been falling. According to the Associated Press report, "The number killed in battle has fallen to its lowest point in the post-World War II period, dipping below 20,000 a year by one measure. Peacemaking missions, meanwhile, are growing in number." Current estimates of people killed by war are down sharply from annual tolls ranging from 40,000 to 100,000 in the 1990s, and from a peak of 700,000 in 1951 during the Korean War. Many causes lie behind the good news--the end of the Cold War and the spread of democracy, among them--but expanding trade and globalization appear to be playing a major role in promoting world peace. Far from stoking a "World on Fire," as one misguided American author argued in a forgettable book, growing commercial ties between nations have had a dampening effect on armed conflict and war. I would argue that free trade and globalization have promoted peace in three main ways.

#### US winning the war on terror- no WMD attacks

Oswald 5/30, Rachel Oswald, staff editor for the National Journal and the Global Security Newswire, “Despite WMD fears, terrorists are focused on conventional attacks,” May 30, 2013, <http://www.nationaljournal.com/nationalsecurity/despite-wmd-fears-terrorists-are-focused-on-conventional-attacks-20130417?page=1&utm_source=feedly>

WASHINGTON – The United States has spent billions of dollars to prevent terrorists from obtaining a weapon of mass destruction even as this week’s [bombings in Boston](http://www.nti.org/gsn/article/police-scrutinize-remnants-boston-blasts/) further show that a nuclear weapon or lethal bioagent is not necessary for causing significant harm.¶ Organized group plots against the U.S. homeland since Sept. 11, 2001 have all involved conventional means of attack. Beyond that have been a handful of instances in which individuals used the postal system to deliver disease materials -- notably [this week’s ricin letters](http://www.nti.org/gsn/article/lab-confirms-ricin-letter-sent-senator/) to President Obama and at least one senator and the 2001 anthrax mailings.¶ Terrorism experts offer a range of reasons for why al-Qaida or other violent militants have never met their goal of carrying out a biological, chemical, nuclear or radiological attack on the United States or another nation. These include:¶ -- substantive efforts by the United States and partner nations to secure the most lethal WMD materials;¶ -- improved border security and visa checks that deny entry to possible foreign-born terrorists;¶ -- a lack of imagination and drive on the part of would-be terrorists to pursue the kind of novel but technically difficult attacks that could lead to widespread dispersal of unconventional materials;¶ -- a general haplessness on the part of the native-born U.S. extremists who have pursued WMD attacks, specifically involving weaponized pathogens;¶ -- elimination of most of al-Qaida’s original leadership, notably those members with the most experience orchestrating large-scale attacks abroad; and¶ -- the Arab Spring uprisings have likely drawn down the pool of terrorists with the proper training and focus to organize WMD attacks abroad as they have opted instead to join movements to overthrow governments in places such as Syria and Yemen.¶ “We killed a lot of people. That was one thing,” said Randall Larsen, founding director of the Bipartisan WMD Terrorism Research Center, referring to the deaths in recent years of al-Qaida chief Osama bin Laden and any number of his direct or philosophical adherents.¶ Bin Laden is known to have exhorted his followers to seek weapons of mass destruction for use in attacks against the West. Leading al-Qaida propagandist Anwar al-Awlaki of the group’s Yemen affiliate, who was killed in a 2011 U.S. drone strike, used his Inspire magazine to [encourage sympathizers](http://www.nti.org/gsn/article/al-qaeda-magazine-urges-chemical-biological-strikes-us/) to develop and carry out their own chemical and biological attacks.¶ Al-Qaida also had separate efforts in [Afghanistan](http://www.nti.org/gsn/article/al-qaeda-operatives-discussed-wmd-attacks-while-training-prior-to-911-report-says/) and [Malaysia](http://www.nti.org/gsn/article/us-officials-worried-by-release-of-al-qaeda-bioweapons-operative/) that worked on developing anthrax for use in attacks before they were broken up or abandoned following the September 2001 attacks.¶ In the last decade, the technological means to carry out new kinds of improvised WMD attacks such as those involving [laboratory-engineered pathogens](http://www.nti.org/gsn/article/synthetic-pathogens-might-pose-bioterror-threat-scientists-warn/) has become much more available. However, it can take some time for bad actors to recognize how these new technologies can open the doorway to heretofore unseen massively disruptive terrorist attacks, according to Larsen.¶ Passenger airplanes were flying across the United States for decades before any terrorists realized that they would make a highly destructive improvised weapon when flown at high speeds into skyscrapers filled with thousands of people, Larsen noted.¶ A 2012 analysis by terrorism experts at the New America Foundation detailed a number of disrupted unconventional weapon plots against the country that counterintuitively were much more likely to involve home-grown antigovernment groups and lone-wolf actors than Muslim extremists. "In the past decade, there is no evidence that jihadist extremists in the United States have acquired or attempted to acquire material to construct CBRN weapons," according to authors Peter Bergen and Jennifer Rowland.¶ They documented a [number of failed domestic plots](http://homegrown.newamerica.net/), often involving cyanide or ricin. Only former Army microbiologist Bruce Ivins was successful in actually carrying out such an effort, killing five people with anthrax spores in 2001.¶ “Right-wing and left-wing extremist groups and individuals have been far more likely to acquire toxins and to assemble the makings of radiological weapons than al-Qaida sympathizers,” they said.

### Cred Link

#### Credibility key to solve --- other countries have to perceive

GRACIA 2013 - political scientist and a former senior adviser to the Human Services and International Affairs committees at the Hawaii State Legislature, Danny de Gracia, “DE GRACIA: How Obama’s scandals weaken U.S. diplomacy and security”, June 12, 2013, http://communities.washingtontimes.com/neighborhood/making-waves-hawaii-perspective-washington-politic/2013/jun/12/de-gracia-how-obamas-scandals-weaken-us-diplomacy-/

Once a bright light among nations for freedom, innovation and prosperity, the United States of America is now in its death throes as a collapsing empire. Even as large stars that burn out in space often transform into black holes, America’s burdensome government is turning the entire nation into a swirling gyre of political darkness, scandal and public discontent. Nations that are prosperous are seldom paranoid. The emphasis on razor-wire defined borders guarded by assault rifle toting paramilitaries and internal security maintained by armies of secret police is a mark of third world scarcity rather than first world prosperity. When a nation is prosperous, its emphasis is on advancing commerce, science, exploration, philosophy and the arts. When a nation is weak, the apparatus of the state is **directed towards** counterinsurgency, **anti-terrorism**, border security **and internal suppression**. Since all states are at their core a compulsory jurisdictional monopoly for determining the “price” of justice and security, the worse an economy gets, the more a state’s security apparatus is deployed as a pretext for revenue collection. As Thucydides famously wrote in History of the Peloponnesian War, “the revenues of the state increasing, tyrannies were by their means established almost everywhere.” The problem that President Barack Obama faces in this state of decline is that America’s **allies and enemies alike** are carefully observing the health of the United States. What political scientists call high politics ― the realm of decision-making that involves matters of national survival ― is very much **a game of** **perception**. Foreign **leaders constantly ponder** whether it is in their nation’s best interest to **continue to side with the U**nited **S**tates or whether they should develop their own regional alliances and security agreements. As an example, the question of whether to side with the United States on matters involving Syria or to side with Russia and China increasingly **hinges on whether the U.S. is perceived as a reliable power**. The message that Obama’s wave of scandals projects to the world is that the United States is becoming increasingly unstable and her leadership’s diplomatic assurances may not be at all sincere or enforceable. This ultimately restricts our future diplomatic credibility and national security.

### Exec Power DA – Impact Overview 2NC [1/\_\_]

#### DA outweighs and turns case: (A)

DUNN 2007 – PhD, former Assistant Director of the U.S. Arms Control and Disarmament Agency and Ambassador to the 1985 Nuclear Non- Proliferation Treaty Review Conference (Lewis Dunn, Proliferation Papers, “Deterrence Today: Roles, Challenges, and Responses.”)

On the one hand, among many U.S. defense experts and officials it has become almost a cliché to state that an alleged *asymmetry of stakes* between the United States (and/or other outsiders) and a regional nuclear power would make it much more difficult to provide credible nuclear security assurances along the lines suggested above. That purported asymmetry of stakes also is widely seen by those same experts and officials as putting the United States (or other outsiders) at a fundamental disadvantage in any crisis with a regional power and shifting the deterrence balance in its favor. Emphasis on the impact of a perceived asymmetry of stakes partly reflects a view that the intensity of the stakes in any given crisis or confrontation is dependent most on what has been called “the proximity effect”: stakes’ intensity is a function of geography. Concern about an asymmetry of stakes also gains support from the fact that a desire to deter the United States or other outsiders probably is one incentive motivating some new or aspiring nuclear . This line of argument should not be accepted at face value. To the contrary, in two different ways, the stakes for the United States (and other outsiders) in a crisis or confrontation with a regional nuclear adversary would be extremely high. To start, what is at stake is the likelihood of cascades of proliferation in Asia and the Middle East. Such proliferation cascades almost certainly would bring greater regional instability, global political and economic disruption, a heightened risk of nuclear conflict, and a jump in the risk of terrorist access to nuclear weapons. Equally important, nuclear blackmail let alone **nuclear use against U.S.** and other outsiders’ forces, those of U.S. regional allies and friends, or any of their homelands would greatly heighten the stakes for the United States and other outsiders. **Perceptions of** American **resolve** and credibility **around the globe**, the likelihood that an initial nuclear use would be followed by a virtual **collapse of a** six-decades’ plus **nuclear taboo**, and the danger of runaway proliferation all would be at issue. So viewed, **how** the United States and others respond is likely to have a far-reaching impact on their own security as well as longer term global security and stability.

### Lupovici

A stable system of deterrence prevents nuclear war – it create a stable ontological context for interaction and expectations

Lupovici 8 (Amir, Post-Doctoral Fellow Munk Centre for International Studies, Why the Cold War Practices of Deterrence are Still Prevalent: Physical Security, Ontological Security and Strategic Discourse, [http://www.cpsa-acsp.ca/ papers-2008/Lupovici.pdf](http://www.cpsa-acsp.ca/papers-2008/Lupovici.pdf), AD: 9/22/10) jl

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Since deterrence can become part of the actors’ identity, it is also involved in the actors’ will to achieve ontological security, securing the actors’ identity and routines. As McSweeney explains, ontological security is “the acquisition of confidence in the routines of daily life—the essential predictability of interaction through which we feel confident in knowing what is going on and that we have the practical skill to go on in this context.” These routines become part of the social structure that enables and constrains the actors’ possibilities (McSweeney, 1999: 50-1, 154-5; Wendt, 1999: 131, 229-30). Thus, through the emergence of the deterrence norm and the construction of deterrence identities, the actors create an intersubjective context and intersubjective understandings that in turn affect their interests and routines. In this context, deterrence strategy and deterrence practices are better understood by the actors, and therefore the continuous avoidance of violence is more easily achieved. Furthermore, within such a context of deterrence relations, rationality is (re)defined, clarifying the appropriate practices for a rational actor, and this, in turn, reproduces this context and the actors’ identities. Therefore, the internalization of deterrence ideas helps to explain how actors may create more cooperative practices and break away from the spiral of hostility that is forced and maintained by the identities that are attached to the security dilemma,

and which lead to mutual perception of the other as an aggressive enemy. As Wendt for example suggests, in situations where states are restrained from using violence—such as MAD (mutual assured destruction)—states not only avoid violence, but “ironically, may be willing to trust each other enough to take on collective identity”. In such cases if actors believe that others have no desire to engulf them, then it will be easier to trust them and to identify with their own needs (Wendt, 1999: 358-9). In this respect, the norm of deterrence, the trust that is being built between the opponents, and the (mutual) constitution of their role identities may all lead to the creation of long term influences that preserve the practices of deterrence as well as the avoidance of violence. Since a basic level of trust is needed to attain ontological security,21 the existence of it may further strengthen the practices of deterrence and the actors’ identities of deterrer and deterred actors. In this respect, I argue that for the reasons mentioned earlier, the practices of deterrence should be understood as providing both physical and ontological security, thus refuting that there is necessarily tension between them. Exactly for this reason I argue that Rasmussen’s (2002: 331-2) assertion—according to which MAD was about enhancing ontological over physical security—is only partly correct. Certainly, MAD should be understood as providing ontological security; but it also allowed for physical security, since, compared to previous strategies and doctrines, it was all about decreasing the physical threat of nuclear weapons. Furthermore, the ability to increase one dimension of security helped to enhance the other, since it strengthened the actors’ identities and created more stable expectations of avoiding violence.

The ends justify the means

Isaac 2 (Jeffrey, Professor of PoliSci @ Indiana-Bloomington, Director of the Center for the Study of Democracy and Public Life, PhD Yale, “Ends, Means, and Politics,” Dissent Magazine Vol 49 Issue 2)

As a result, the most important political questions are simply not asked. It is assumed that U.S. military intervention is an act of "aggression," but no consideration is given to the aggression to which intervention is a response. The status quo ante in Afghanistan is not, as peace activists would have it, peace, but rather terrorist violence abetted by a regime--the Taliban--that rose to power through brutality and repression. This requires us to ask a question that most "peace" activists would prefer not to ask: What should be done to respond to the violence of a Saddam Hussein, or a Milosevic, or a Taliban regime? What means are likely to stop violence and bring criminals to justice? Calls for diplomacy and international law are well intended and important; they implicate a decent and civilized ethic of global order. But they are also vague and empty, because they are not accompanied by any account of how diplomacy or international law [it] can work effectively to address the problem at hand. The campus left offers no such account. To do so would require it to contemplate tragic choices in which moral goodness is of limited utility. Here what matters is not purity of intention but the intelligent exercise of power. Power is not a dirty word or an unfortunate feature of the world. It is the core of politics. Power is the ability to effect outcomes in the world. Politics, in large part, involves contests over the distribution and use of power. To accomplish anything in the political world, one must attend to the means that are necessary to bring it about. And to develop such means is to develop, and to exercise, power. To say this is not to say that power is beyond morality. It is to say that power is not reducible to morality. As writers such as Niccolo Machiavelli, Max Weber, Reinhold Niebuhr, and Hannah Arendt have taught, an unyielding concern with moral goodness undercuts political responsibility.

The concern may be morally laudable, reflecting a kind of personal integrity, but it suffers from three fatal flaws: (1) It fails to see that the purity of one's intention does not ensure the achievement of what one intends. Abjuring violence or refusing to make common cause with morally compromised parties may seem like the right thing; but if such tactics entail impotence, then it is hard to view them as serving any moral good beyond the clean conscience of their supporters; (2) it fails to see that in a world of real violence and injustice, moral purity is not simply a form of powerlessness; it is often a form of complicity in injustice. This is why, from the standpoint of politics--as opposed to religion--pacifism is always a potentially immoral stand. In categorically repudiating violence, it refuses in principle to oppose certain violent injustices with any effect; and (3) it fails to see that politics is as much about unintended consequences as it is about intentions; it is the effects of action, rather than the motives of action, that is most significant. Just as the alignment with "good" may engender impotence, it is often the pursuit of "good" that generates evil. This is the lesson of communism in the twentieth century: it is not enough that one's goals be sincere or idealistic; it is equally important, always, to ask about the effects of pursuing these goals and to judge these effects in pragmatic and historically contextualized ways. Moral absolutism inhibits this judgment. It alienates those who are not true believers. It promotes arrogance. And it undermines political effectiveness.